METROPOLITAN
TRANSPORTATION
PLANNING
ORGANIZATION
(MTPO)

MEMBERSHIP APPORTIONMENT PLAN

Prepared for the
Metropolitan Transportation Planning Organization (MTPO)
for the Gainesville Urbanized Area

by the North Central Florida Regional Planning Council 2009 NW 67th Place, Suite A Gainesville, Florida 32653

August 15, 2003

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EXECUTIVE SUMMARY

The purpose of this report is to discuss recently released Bureau of the Census Year 2000 information with respect to how if affects the Metropolitan Transportation Planning Organization (MTPO) planning area boundary and voting membership. This report also serves as the MTPO's Membership Apportionment Plan.

PLANNING AREA BOUNDARY

During the preparation of this plan, the MTPO considered expanding its boundary to include all of Alachua County. At its meeting on August 14, 2003, the MTPO approved the proposed metropolitan planning area boundary shown as Map 7 on page 21 of this report.

One reason why the MTPO decided not expand its boundary is because it would reduce the MTPO's focus and attention to transportation issues and problems in the Gainesville Urbanized Area. The primary function of MPOs are to develop plans and programs that reflect transportation priorities in <u>urbanized areas</u>, not in rural areas. The focus and attention of the MTPO planning program should continue to be the Gainesville Urbanized Area. The existing MTPO planning program may be better positioned to support recent efforts to limit urban sprawl within Alachua County because it places the emphasis on metropolitan transportation planning in areas where we want to growth to locate within Alachua County.

VOTING MEMBERSHIP

At its August 14 meeting, the MTPO selected Alternative 2 (see pages 26 and 35) as its proposed membership, including the apportionment of voting members. Under this alternative, the MTPO voting membership includes the Mayor and the remaining six City Commissioners representing the City of Gainesville and all five County Commissioners representing Alachua County. This alternative also includes three nonvoting members- one from the Florida Department of Transportation, one from the University of Florida and one representative, who is an elected official, selected by the Alachua County League of Cities.

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II

INTRODUCTION

Federal law requires metropolitan planning organizations (MPOs) to be designated for each urbanized area with a population of more than 50,000 individuals through an agreement between the Governor and the units of local government that together represent at least 75 percent of the population including central city or cities [23 U.S. C. Section 134 (b)(1)]. The primary function of MPOs is to develop plans and programs that reflect the transportation priorities in urbanized areas.

METROPOLITAN TRANSPORTATION PLANNING ORGANIZATION (MTPO)

The MPO for the Gainesville area is the Metropolitan Transportation Planning Organization (MTPO). The MTPO is composed of the Mayor and all four City of Gainesville Commissioners, all five Alachua County Commissioners and non-voting representatives of the University of Florida and the Florida Department of Transportation. Staff services to the MTPO are provided by the North Central Florida Regional Planning Council.

The MTPO is responsible for the continuing, comprehensive and cooperative urban transportation planning program for the Gainesville Urbanized Area. This planning program is required in order to receive federal and state funds for transportation projects.

REAPPORTIONMENT PLAN

Chapter 339.175 (3), Florida Statutes, states that the Governor shall review the composition of the MPO membership in conjunction with the decennial census and reapportion the MPO as necessary to comply with law. The MTPO must decide whether there are any needed adjustments to the metropolitan planning area boundary and MPO voting membership based on the results of the Year 2000 Census. The reapportionment plan must contain the following information:

- A. The proposed MPO voting membership with an explanation of the methodology used to determine the proposed apportionment.
- B. A map of the proposed metropolitan planning area boundary.
- C. Resolutions of support from the applicable local governments

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III

CENSUS GEOGRAPHY- URBANIZED AREAS 1990 AND 2000

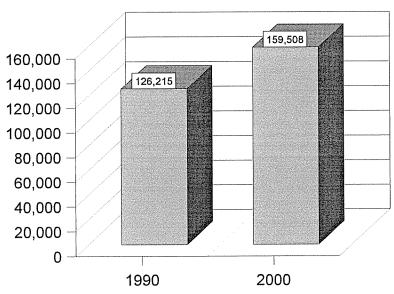
Urbanized areas are defined by the Year 2000 Census as:

"a densely settled area that has a census population of at least 50,000. An urbanized area generally consists of a geographic core of block groups or blocks that have a population density of at least 1,000 people per square mile, and adjacent block groups and blocks with at least 500 people per square mile."

The Year 1990 Census identified the area shown in Map 1 as urbanized. This area included a population estimate of 126,215. The Year 2000 Census identified the area shown in Map 2 as urbanized. This area included a population estimate of 159,508.

Map 3 shows the change in urbanized area boundary from 1990 to 2000. This map shows areas that the Bureau of the Census added and deleted from the Gainesville Urbanized Area boundary from 1990 to 2000.

Gainesville Urbanized Area Population



TRANSPORTATION MANAGEMENT AREA

At its July meeting, the MTPO approved a motion to:

"direct staff to report back to the MTPO, within the next few months, concerning an analysis of the Year 2000 Census maps and whether the MTPO can be designated as a transportation management area (TMA) with a population over 200,000."

A transportation management area is defined as an urbanized area with a population over 200,000 (as determined by the latest decennial census) and officially designated by the Administrators of the Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA). In addition, the Secretary of the United States Department of Transportation:

"is required to designate any additional area that has less than 200,000 population as a TMA upon the request of the MPO and the Governor. Any such additional area might include an urbanized area that is close to the 200,000 population limit. Any area so designated would be subject to all the requirements of a TMA [23 U.S.C. 134(I)(I)(B) and 23 CFR 450.312(f)]."

MPOs that are transportation management areas have two primary advantages over MPOs that have an urbanized area under 200,000. One advantage is that there are transportation funds that are directly allocated for MPOs in transportation management areas and must be spent in that area. For example, the Jacksonville area has dedicated funds that can only be spent in that area. Since the Gainesville Urbanized Area is not a transportation management area, we do not have funds that are directly allocated to our area and we have to compete for funds in Florida Department of Transportation District 2 with other cities, such as Live Oak, Lake City and Starke.

The <u>second advantage</u> has to do with the selection of projects for implementation. In transportation management areas, the <u>MPO selects projects</u> to be funded in consultation with the Florida Department of Transportation. In MPO areas under 200,000 population, the <u>Florida</u> <u>Department of Transportation selects projects</u> to be funded in cooperation with the MPO.

As noted earlier, the Year 2000 Census population estimate for the Gainesville Urbanized Area is 159,508. Therefore, the MTPO <u>can not be designated</u> as a transportation management area with a population over 200,000.

CITY OF ALACHUA

The following material concerning the City of Alachua has been taken from an email from the Florida Department of Transportation, Office of Policy Planning, to FDOT's Office of General Counsel-

"The Alachua urban cluster, as designated by the Census Bureau, comprises only a small part of the area encompassed by the City of Alachua, i.e., the city limits are quite large whereas only a smaller central part meets the census density requirement. The Gainesville urbanized area (UZA), as designated by the Census Bureau, encroaches into the Alachua city limits but not to the designated urban cluster. The Gainesville Metropolitan Planning Area (MPA,) being rather tightly determined (i.e., not the entire county) does not include the cluster, but now will include at least part of the City of Alachua.

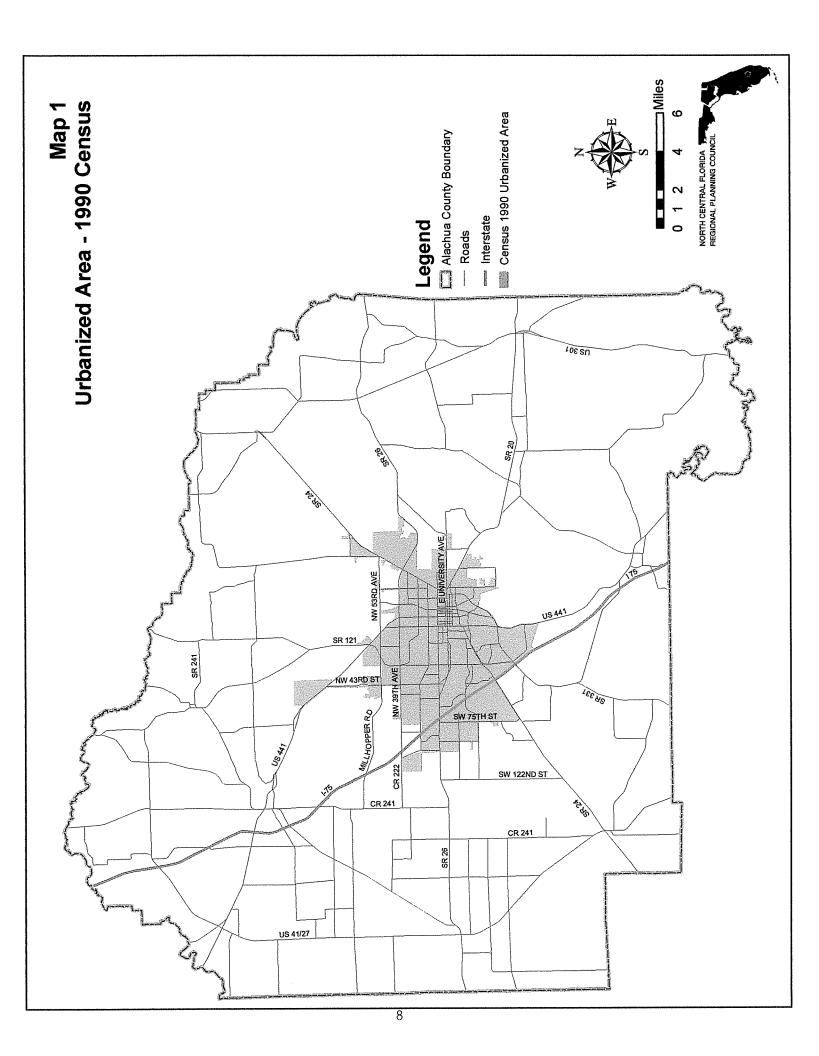
As far as apportionment is concerned, I believe there is no significance to Alachua's standing as an urban cluster. However, I'm unsure as to the significance of the Gainesville UZA's and MPA's encroachment into the City of Alachua on the apportionment of the Gainesville MTPO. Quite simply, will the City of Alachua need to be represented on the Gainesville MTPO?

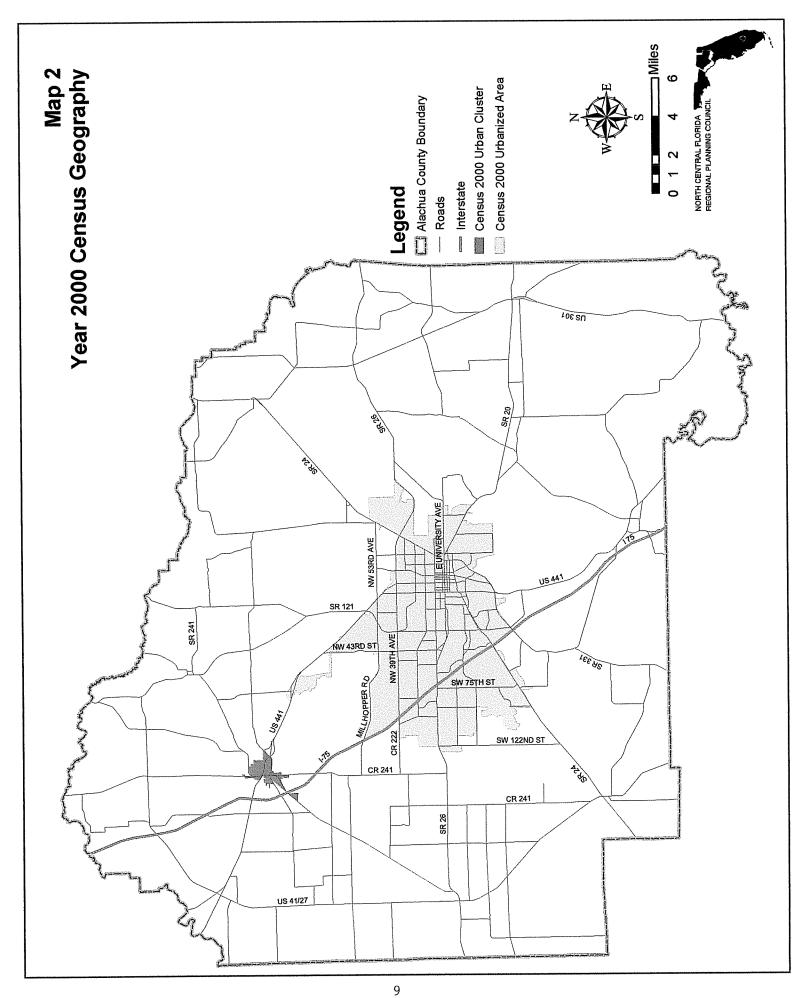
I'm inclined to believe that, since Alachua falls far short of the 75% -affected-population criterion, and is not a central place, there is no requirement for their representation. I look at the Broward MPO, for example, where roughly 87 municipalities are encompassed yet each does not warrant representation. It seems like this may be the reason that special provisions are made for County Commissioners on MPO boards.

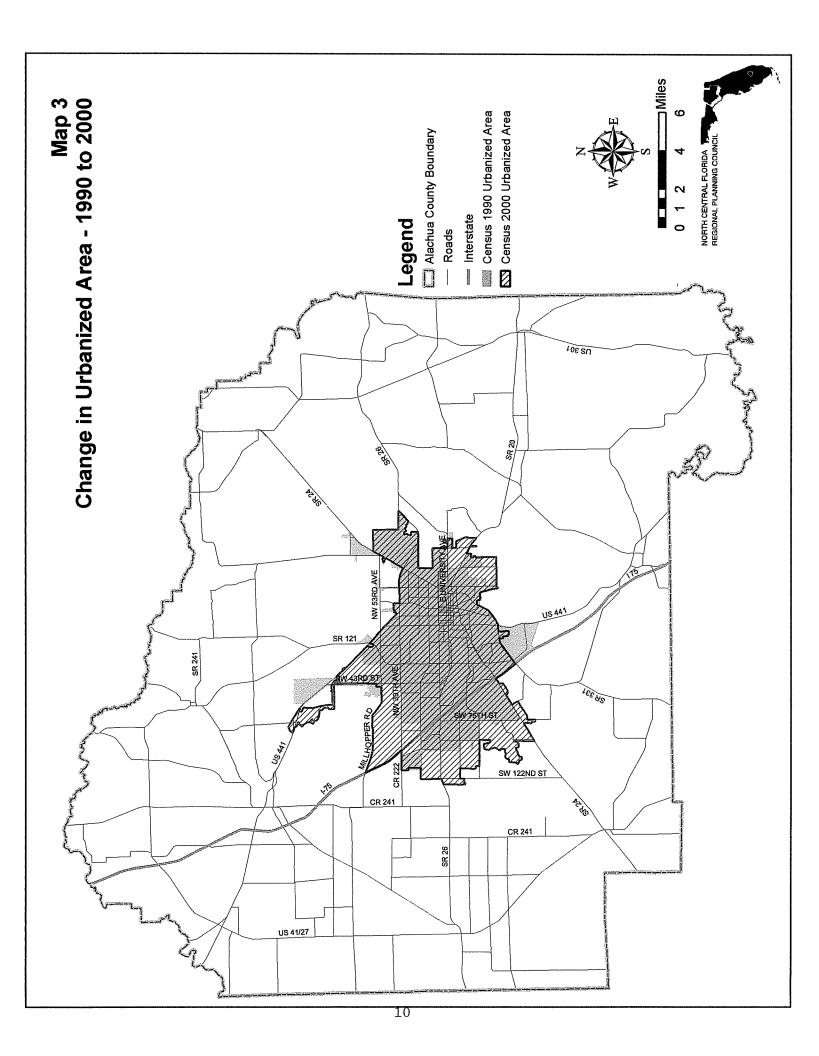
The Office of General Counsel responded by phone to say that he concurred with my inclination, i.e, there is no requirement for the City of Alachua to have representation on the Gainesville MTPO. He added that the Governor could request it (which in my book, makes it a requirement) but he is under no obligation to do that. None of this is to infer that it shouldn't be done, just that it is not a requirement."

FHWA URBANIZED AREA BOUNDARY

The City, County, FDOT and MTPO staff are currently working together to prepare the FHWA urbanized area boundary (also called the "adjusted census urban area boundary"). This boundary reflects a "smoothing out" of the urbanized area boundary shown in Map 2. The FHWA urbanized area boundary affects the functional classification of roads in this area (which roads are designated as arterials and collectors).







METROPOLITAN PLANNING AREA BOUNDARY ALTERNATIVES

In 2003, the MTPO must decide whether any adjustments are needed to the metropolitan planning area boundary based on the results of the Year 2000 Census. This boundary is defined as an area that includes the urbanized area and the contiguous geographic area(s) likely to become urbanized within the twenty year forecast period covered by the MTPO's long range transportation plan.

QUESTIONS/ANSWERS RELATED TO BOUNDARIES

1. <u>Can the MTPO expand its metropolitan planning area boundary to include all of Alachua County?</u>

<u>Yes.</u> The answer to this questions is contained in the Florida Department of Transportation <u>MPO Formation Whitepaper</u> dated July 9, 2002 (on page 18):

"The District [Florida of Transportation], in consultation with the MPO, shall review and make recommendations on areas outside the projected 20-year area. FHWA [Federal Highway Administration] should be consulted in such expansions, with supporting documentation that justifies the expansion being attainable."

2. If the MTPO decides to expand its metropolitan planning boundary to include all of Alachua County, would Alachua County or the City of Gainesville receive additional federal or state funds for transportation projects?

<u>No.</u> We have not been able to identify any additional transportation funds that this area would receive if the metropolitan planning boundary included all of Alachua County.

3. <u>If the MTPO decides to expand its metropolitan planning boundary to include all of Alachua County, would the area that the MTPO has control over federally-funded transportation projects increase to include all of Alachua County?</u>

Yes. The answer to this questions is contained on page 58076 of the Federal Register Volume 58, Number 207 dated Thursday, October 28, 1993. This material states in section 450.324 (f) that the transportation improvement program approved each year by the MTPO shall include all transportation projects within the metropolitan planning area proposed for funding under Title 23, U.S.C. and the Federal Transit Act.

4. <u>If the MTPO metropolitan planning area boundary includes all of Alachua County, can federal Section 112 (PL) planning funds be used for work tasks conducted in rural Alachua County?</u>

<u>Yes.</u> We have discussed this issue with FDOT staff and they say that we can. The Ocala/Marion County MPO covers all of Marion County with large rural areas within its metropolitan planning area boundary. Ocala/Marion County MPO staff have used Section 112 (PL) planning funds for transportation planning tasks in rural Marion County.

5. Would the MTPO receive additional Section 112 (PL) planning funds if the metropolitan planning area boundary were expanded to include all of Alachua County?

<u>No.</u> The amount of Section 112 (PL) planning funds are based upon estimates of the latest (2000) urbanized area population from the U.S. Bureau of the Census.

EXISTING BOUNDARIES OF FLORIDA'S 25 MPOS

Currently, there are 25 MPOs in Florida. Exhibit 1 contains information about the metropolitan area boundary of these MPOs. Of the 25 MPOs in Florida,

14 have boundaries that equal the County boundary (Marion County is an example);

<u>3</u> have boundaries that include at least one county plus additional areas (MetroPlan Orlando with Orange and Seminole counties plus a portion of Osceola County is an example); and

<u>8</u> have boundaries that do not include at least all of one county (Gainesville is an example). This information is also shown in Exhibit 1.

MERGED URBANIZED AREAS

As a result of the 2000 Census, the following five urbanized areas in Florida have been merged to form a larger contiguous urbanized area:

Miami-Hialeah/Ft. Lauderdale-Hollywood-Pompano Beach/West Palm Beach-Boca Raton-Delray Beach have merged to form the <u>Miami urbanized area</u>; and the

Ft. Pierce/Stuart have merged to form the <u>Port St. Lucie urbanized area</u>.

Based upon the Year 2000 Census, the St. Augustine area has grown large enough to have its own MPO. Currently, the only MPOs in Florida Department of Transportation District 2 are Gainesville and Jacksonville. Final decisions have not been made concerning whether the St. Augustine area will have its own MPO or be merged in with the Jacksonville MPO.

The reason this material is included in this report is to identify a possible future issue that may result from expanding the MTPO boundary to include all of Alachua County. As noted earlier, the Ocala/Marion County metropolitan area planning boundary currently includes all of Marion County.

If the MTPO expands its boundary to include all of Alachua County, the Governor may request at some time in the future to merge the Alachua County and Marion County MPOs into one two-county MPO (see Map 4). However, this may not be a concern unless urbanized areas in Alachua County become contiguous to those in Marion County. This is not likely because of environmentally sensitive areas in southern part of Alachua County such as Paynes Prairie. Therefore, we do not anticipate that significant growth will occur in this direction toward Marion County.

IMPACT ON INTERSTATE 75

The Florida Department of Transportation has informed us that:

"If the MTPO expands countywide, I-75 from the census boundary to the Alachua County Line will be considered transitioning and have a minimum LOS [level of service] standard of C."

Currently, level of service standards for Interstate 75 within Alachua County are as follows. This means that the level of service standard for areas that are currently classified as rural will change from level of service "B" to level of service "C."

FROM	ТО	AREA TYPE	LOS STD
Alachua County South Boundary	nty South Boundary Williston Road Rural		В
Williston Road	NW 39th Avenue	Urbanized	С
NW 39th Avenue	North GMA Boundary	Transitioning	С
North GMA Boundary	City of Alachua South Limit	Rural	В
City of Alachua South Limit	City of Alachua North Limit	of Alachua North Limit Rural Community	
City of Alachua North Limit	Alachua County North Boundary	Rural	В

BOUNDARY APPROVED IN 1997

Map 5 shows the metropolitan planning area boundary defined by the MTPO in 1997. This area represents the portion of Alachua County that was expected in 1997 to become urbanized by the year 2020.

ALTERNATIVE BOUNDARIES PROPOSED FOR 2003

Map 6 shows the urban cluster area designated in the Alachua County <u>Comprehensive Plan-Future Land Use Element Map</u> dated April 8, 2002. The County's plan defines the <u>urban cluster</u> as an area designated on the Future Land Use Map for urban development, which include residential densities ranging from one unit per acre to 24 units per acre or greater, non-residential development, and is generally served by urban services.

With respect to alternative metropolitan planning area boundaries for the MTPO to consider, <u>Alternative 1</u> is to use the County's urban cluster area (see Map 7) as the MTPO's Year 2020 metropolitan planning area boundary with one adjustment. This adjustment is to include two additional existing urbanized areas that are not within the area designated on the County's planthe Turkey Creek area and the area between just east of Interstate 75 and south of Millhopper Road. The boundaries on Map 7 have been developed based upon Alachua County's Settlement ("Compliance") Agreement approved by the Alachua County Commission on July 15, 2003. With respect to future annexations by the City of Gainesville, the intent of Map 7 is to automatically expand in future years to include any City of Gainesville annexations that extend beyond the line currently shown on Map 7.

<u>Alternative 2</u> is to include all of Alachua County as the MTPO's Year 2020 metropolitan planning area boundary.

MUNICIPAL BOUNDARIES

Map 8 shows the existing boundaries for municipalities in Alachua County.

ADVANTAGES/DISADVANTAGES ANALYSIS

Listed in the following material are the advantages and disadvantages that have been identified with respect to expanding MTPO planning boundaries to include all of Alachua County.

Advantages to Countywide MTPO Boundary

- Increases the level of coordination of transportation planning activities within Alachua County. MTPO staff will be directly involved in transportation planning activities for all of Alachua County, not just the Gainesville Metropolitan Area. However, it should be noted that the transportation computer model that is currently used to forecast 20-year traffic is already operating as a countywide model.
- Reduces the number of agencies working on transportation planning tasks. Both Alachua County staff and MTPO staff are currently involved each year in developing transportation enhancement applications and submitting project priorities to the Florida Department of Transportation. This information is currently prepared by MTPO staff for the Gainesville Urbanized Area and Alachua County Public Works Department staff for rural Alachua County.
- Enhanced coordination with the Florida Department of Transportation by having the MTPO speak for all of Alachua County, not just for the Gainesville Urbanized Area. A significant number of trips in Gainesville begin outside of the urbanized area, including a number of trips that begin outside of Alachua County. A countywide MTPO program may be better positioned to address transportation issues from a regional perspective.

Disadvantages to Countywide MTPO Boundary

Reduces the focus and attention to transportation issues and problems in the Gainesville Urbanized Area. The primary function of MPOs are to develop plans and programs that reflect transportation priorities in <u>urbanized areas</u>, not in rural areas. The focus and attention of the MTPO planning program should continue to be the Gainesville Urbanized Area. The existing MTPO planning program may be better positioned to support recent efforts to limit urban sprawl within Alachua County because it places the emphasis on metropolitan transportation planning in areas where we want to growth to locate within Alachua County.

- Increases the area of responsibility for MTPO staff without increasing the amount of planning funds. The amount of Section 112 (PL) planning funds are based upon estimates of the latest (2000) urbanized area population from the U.S. Bureau of the Census. The MTPO program will not receive additional planning funds even though it would be responsible for transportation planning for a significantly larger area.
- The level of service standard on Interstate 75 for areas that are currently classified as rural will change from level of service "B" to level of service "C." This is identified as a disadvantaged because this change will allow more development and traffic along Interstate 75 in the rural parts of Alachua County. Allowing more development in these areas is not consistent with Alachua County's Comprehensive Plan.

EXHIBIT 1

25 FLORIDA METROPOLITAN PLANNING ORGANIZATIONS

MPO boundary equals County boundary (15)

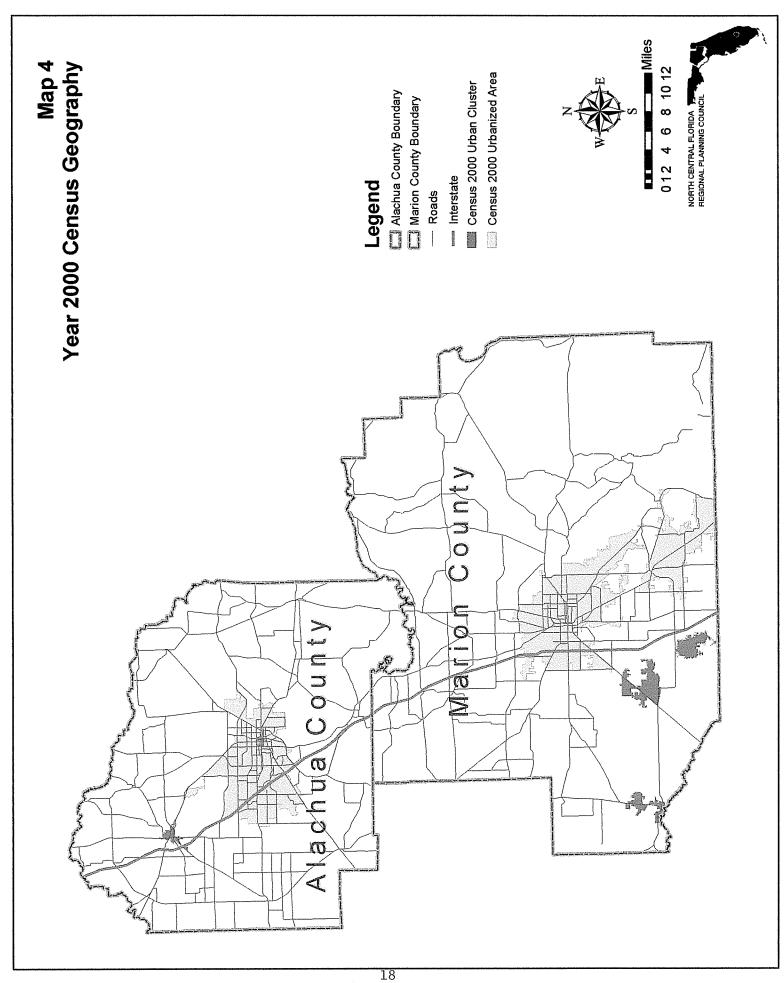
- 1 Brevard MPO
- 2 Broward County MPO
- 3 Charlotte County/Punta Gorda MPO
- 4 Collier County MPO
- 5 Hillsborough County MPO
- 6 Lee County MPO
- 7 Miami Urbanized Area MPO
- 8 MPO of Palm Beach County
- 9 Ocala/Marion County MPO
- 10 Pasco County MPO
- 11 Pinellas County MPO
- 12 Polk Transportation Planning Organization
- 13 Hernando County MPO
- 14 Tallahassee-Leon County MPO
- 15 Volusia County MPO

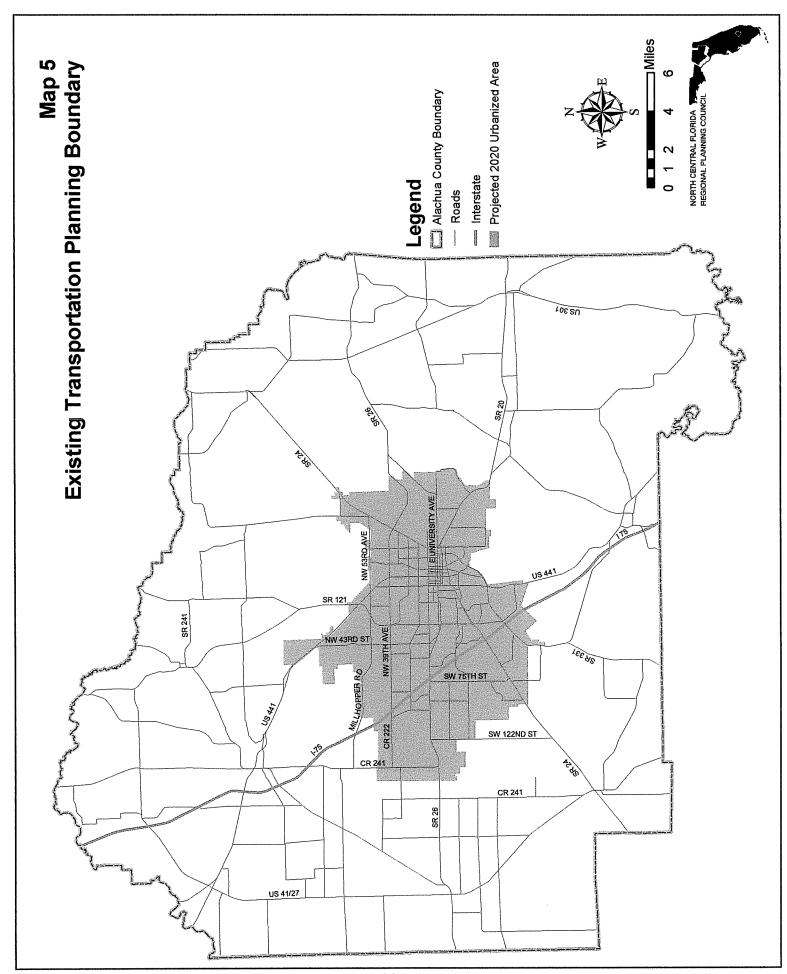
MPO boundary includes at least one county plus additional areas (3)

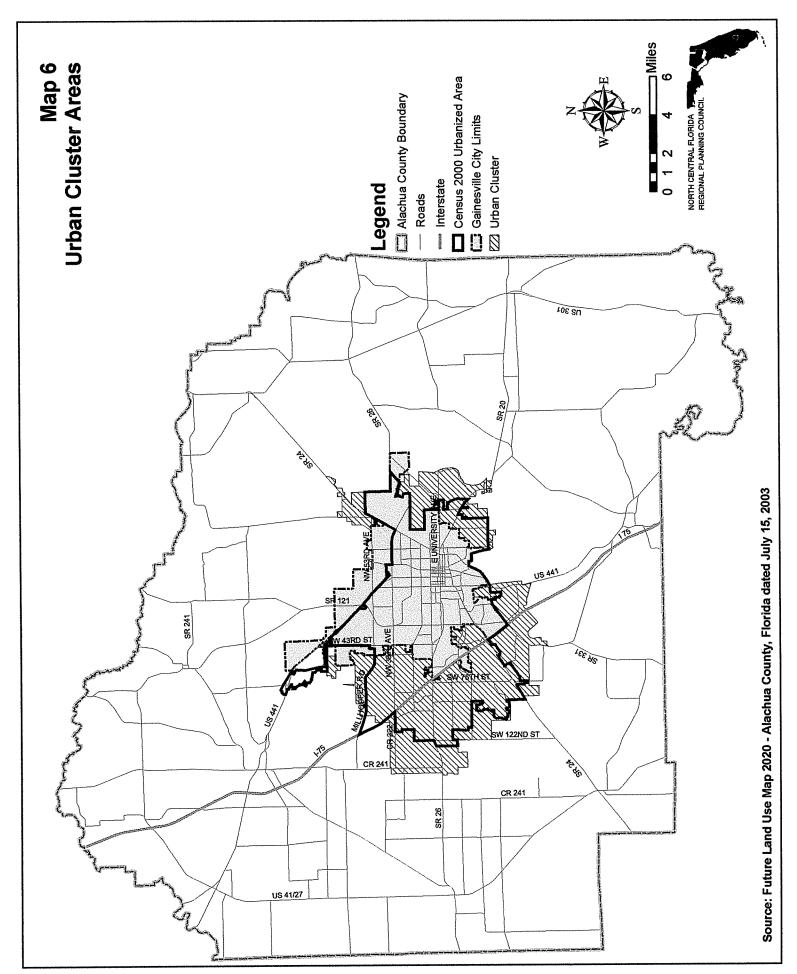
- 16 First Coast MPO (Duval County plus portions of Clay, Nassau and St. Johns Counties)
- 17 MetroPlan Orlando- (Orange and Seminole counties plus a portion of Osceola County)
- 18 Sarasota/Manatee County MPO

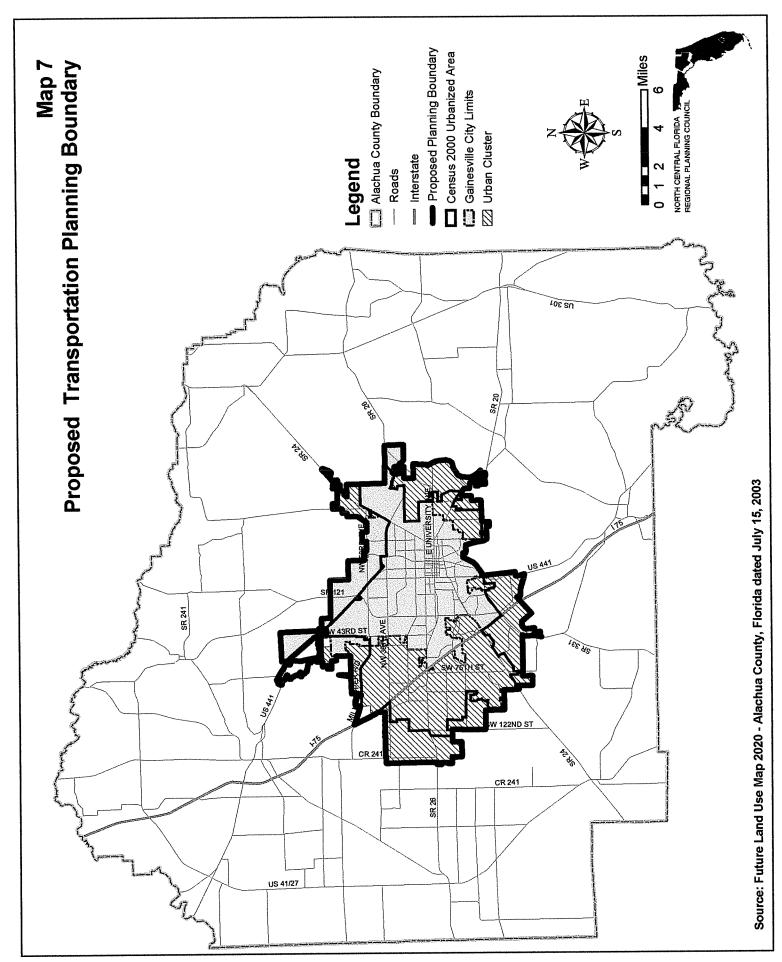
MPO boundary does not include at least all of one county (7)

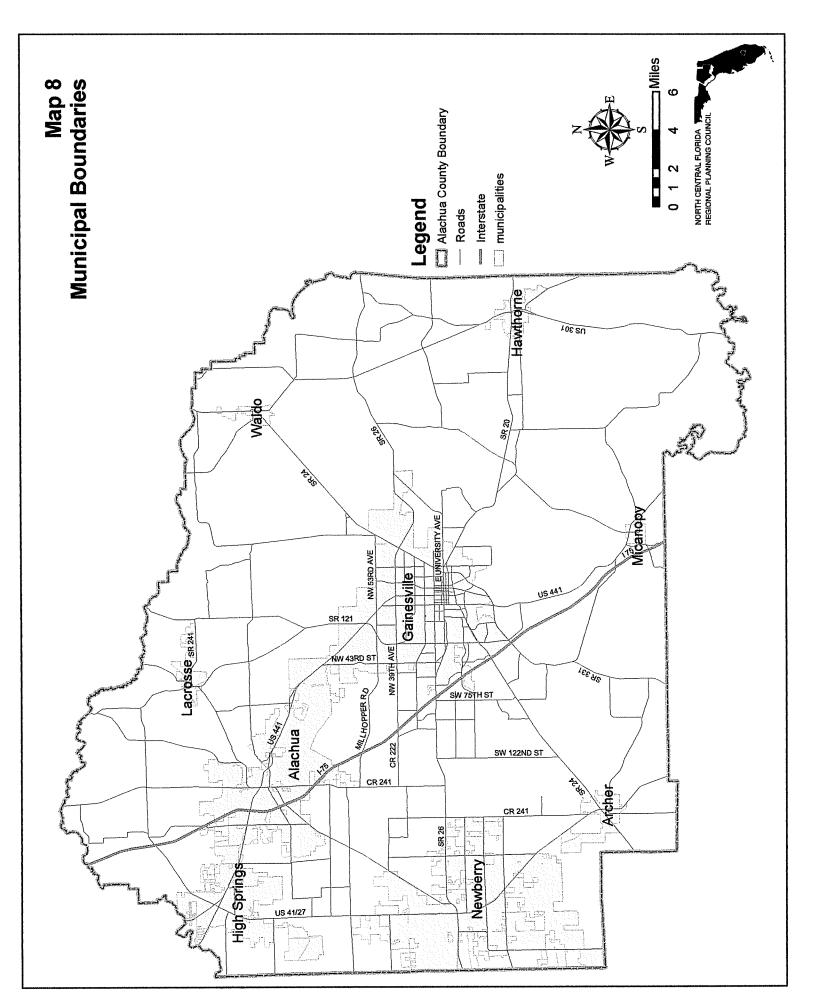
- 19 Gainesville MTPO
- 20 Indian River County MPO
- 21 Martin County MPO
- 22 Panama City MPO
- 23 Pensacola MPO (Portions of Escambia and Santa Rosa counties)
- 24 Ft. Walton Beach MPO- (Portions of Okaloosa and Walton counties)
- 25 St. Lucie MPO











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VOTING MEMBERSHIP ALTERNATIVES

In addition to discussing the possibility of expanding its boundaries to include all of Alachua County, the MTPO has also discussed revising its voting membership to include representatives from the University of Florida and other municipalities in Alachua County. Enclosed as Appendix B is a letter dated August 12, 2002 from the Alachua County League of Cities making a formal request to have the membership of the MTPO expanded to include the other municipalities in Alachua County.

Chapter 339.175 (2), Florida Statutes, discusses voting memberships of metropolitan planning organizations. According to this section:

"The voting membership of an M.P.O. shall consist of not fewer than 5 or more than 19 apportioned members, the exact number to be determined on an equitable geographicpopulation ratio basis by the Governor, based on an agreement among the affected units of general-purpose local government as required by federal rules and regulations. The Governor, in accordance with 23 U.S.C. s. 134, may also provide for M.P.O. members who represent municipalities to alternate with representatives from other municipalities within the metropolitan planning area that do not have members on the M.P.O. County commission members shall compose not less than one-third of the M.P.O. membership, except for an M.P.O. with more than 15 members located in a county with a five-member county commission ..., in which case county commission members may compose less than one-third percent of the M.P.O. membership, but all county commissioners must be members. All voting members shall be elected officials of general-purpose local government, except that an M.P.O. may include, as part of its apportioned voting members, a member of a statutorily authorized planning board, an official of an agency that operates or administers a major mode of transportation, or an official of the Spaceport Florida Authority."

UNIVERSITY OF FLORIDA

Currently, the University of Florida is a nonvoting member of the MTPO. Over the last few months, the MTPO has discussed revised voting alternatives that include the University of Florida as a voting member. The MTPO Attorney has researched this issue and he has stated that:

"It does not appear to me that UF meets the statutory requirements identified above because its employees are not elected officials of a general purpose local government, nor does UF qualify as one of the other transportation or land use planning entities that could place a voting member on the MTPO."

Appendix E contains recent correspondence between the MTPO Attorney and the Florida Attorney General concerning this issue. According to the Attorney General,

"Therefore, it is my opinion that section 339.175 (2) (b), Florida Statutes, does not provide authorization for the Board of Trustees of the University of Florida to appoint a voting member to the Metropolitan Transportation Planning Organization for the Gainesville Urbanized Area."

Although the University of Florida cannot be a voting member of the MTPO, University input into the MTPO planning process is important. University representation as a nonvoting MTPO member is included in all alternatives discussed later in this section.

FLORIDA DEPARTMENT OF TRANSPORTATION (FDOT)

It should be noted that under all alternatives discussed in this section, the Florida Department of Transportation will continue to serve as a nonvoting member. Chapter 339.175 (3)(a), Florida Statutes, discusses nonvoting members of metropolitan planning organizations. According to this section, "Representatives of the department [Florida Department of Transportation] shall serve as nonvoting members of the M.P.O."

POPULATION ESTIMATES

Later in this section, several voting membership alternatives include other municipalities in Alachua County. Graph 1 shows the latest population estimates in Alachua County.

OCALA/MARION COUNTY MPO

Marion County provides one example of how the voting arrangement has been established where the MPO planning area boundary is countywide. The Ocala/Marion County MPO has the 12 voting members listed in the following material. There are two other municipalities in Marion County that are not represented on the MPO- McIntosh and Reddick.

- all five Marion County Commissioners;
- four of the five City of Ocala Councilmen (the fifth Councilmen serves as an MPO alternate);
- the Mayor of the City of Ocala;
- one City Commissioner from the City of Bellview, and
- one City Councilman from the City of Dunnellon.

The voting procedure used by the Ocala/Marion County MPO is a simple majority of members present.

ALACHUA COUNTY WORKFORCE FLOWS

One issue that could affect decisions that are made about whether the MTPO planning boundary is extended to include all of Alachua County is the number of workers that commute from outlying counties to Alachua County. Map 9 provides the latest Year 2000 Census information concerning this issue. As shown in Map 9, there has been a significant increase from 1990 to 2000 in the number of workers that commute from adjacent outlying counties to Alachua County.

ALTERNATIVESALACHUA COUNTY PLANNING BOUNDARY DOES NOT INCLUDE ALL OF

We have identified the following alternatives for the MTPO to consider if it <u>decides not to expand</u> its planning area boundary to include all of Alachua County. The Year 2020 metropolitan planning area boundary for these alternatives is to use the County's urban service line and urban cluster area with one adjustment. This adjustment is to include two additional existing urbanized areas that are not within the area designated on the County's plan- the Turkey Creek area and the area between just east of Interstate 75 and south of Millhopper Road.

Alternative 1- Seven City Commissioners/Five County Commissioners

Under this alternative, the MTPO voting membership would include the Mayor and the remaining six City Commissioners representing the City of Gainesville and all five County Commissioners representing Alachua County. The proposed voting procedures for this alternative remain as specified in the existing MTPO bylaws:

"The concurring vote of a majority of the voting members present, including at least a majority of those members representing both the City and County Commission, shall be necessary in order to adopt any measure to decide any question."

Alternative 2- Nonvoting Adviser(s) from Rural Alachua County

This alternative includes the voting membership and voting procedures as discussed in Alternative 1 with one revision to include one nonvoting representative, who is an elected official, selected by the Alachua County League of Cities.

Chapter 339.175 (3)(a), Florida Statutes, discusses nonvoting advisers of metropolitan planning organizations. According to this section, "Nonvoting advisers may be appointed by the M.P.O. as deemed necessary." The proposed voting procedures for this alternative are the same as in Alternative 1.

Alternative 3- Five City Commissioners/Five County Commissioners

This alternative is the same as Alternative 2 except there are five City Commissioners instead of seven. The proposed voting procedures for this alternative are the same as in Alternative 1.

ALTERNATIVES- PLANNING BOUNDARY INCLUDES ALL OF ALACHUA COUNTY

We have identified the following alternatives for the MTPO to consider if it <u>decides to expand</u> its planning area boundary to include all of Alachua County:

Alternative 4- Eleven Voting Members

Based upon the population estimates contained in Graph 1, this option provides for a reasonable balance between population and the number of voting members on the MTPO. Alternative 4 expands the voting membership to include the following voting members:

- 1. Five City of Gainesville Commissioners;
- 2. Five Alachua County Commissioners; and
- 3. One elected official selected by the Alachua County League of Cities.

The proposed voting procedure for this alternative is a simple majority of members present.

Alternative 5- Fifteen Voting Members

The Alachua County League of Cities has made the following formal request (see Appendix B):

"It is our request that at least five (5) other cities beside Gainesville be on the MTPO Board. Allowing five (5) cities would not give any segment of the board an advantage in votes, but would give each segment equal representation. The decision of which five (5) cities could be made by the Alachua County League of Cities."

The intent of the Alachua County League of Cities request is to have the following 15 voting members on the MTPO- five representatives from the Gainesville City Commission, all five Alachua County Commissioners, and five representatives selected by the Alachua County League of Cities. The proposed voting procedure for this alternative is a simple majority of members present.

<u>Alternative 6- Seven City Commissioners/Five County Commissioners and Alachua County Boundary-</u>

Page 6 of the Florida Department of Transportation document entitled <u>Procedure for Membership Reapportionment of Metropolitan Planning Organizations</u>, dated May 26, 1989, states that "small cities and unincorporated areas shall be represented by the appointed county commissioners." Therefore, this alternative has the County Commission representing all municipalities in Alachua County, except for the City of Gainesville.

Under this alternative, the MTPO voting membership remains as it is currently established with the Mayor and the remaining six City Commissioners representing the City of Gainesville and all five County Commissioners representing Alachua County. The proposed voting procedures for this alternative remain as specified in the existing MTPO bylaws:

"The concurring vote of a majority of the voting members present, including at least a majority of those members representing both the City and County Commission, shall be necessary in order to adopt any measure to decide any question."

This alternative includes one nonvoting representative, who is an elected official, selected by the Alachua County League of Cities.

<u>Alternative 7- Five City Commissioners/Five County Commissioners and Alachua County Boundary</u>

This alternative is the same as Alternative 6 except there are five City Commissioners instead of seven. The proposed voting procedures for this alternative are the same as in Alternative 6.

Alternative 8- Thirteen Voting Members

Under this alternative, the MTPO voting membership would include the Mayor and the six City Commissioners representing the City of Gainesville, all five County Commissioners representing Alachua County and one voting member selected by the Alachua County League of Cities. Alternative 8 expands the voting membership to include the following voting members:

- 1. Mayor and six City of Gainesville Commissioners;
- 2. Five Alachua County Commissioners; and
- 3. One elected official selected by the Alachua County League of Cities.

The proposed voting procedure for this alternative is a simple majority of members present.

Alternative 9- Fourteen Voting Members

Under this alternative, the MTPO voting membership would include the Mayor and the six City Commissioners representing the City of Gainesville, all five County Commissioners representing Alachua County, one voting member selected by the Alachua County League of Cities to represent the east side of Alachua County and one voting member selected by the Alachua County League of Cities to represent the west side of Alachua County. Alternative 9 expands the voting membership to include the following voting members:

- 1. Mayor and six City of Gainesville Commissioners;
- 2. Five Alachua County Commissioners;
- 3. One elected official selected by the Alachua County League of Cities to represent the east side of Alachua County; and
- 4. One elected official selected by the Alachua County League of Cities to represent the west side of Alachua County.

The proposed voting procedure for this alternative is a simple majority of members present.

ADDITIONAL ALTERNATIVES TO CONSIDER

On April 10, 2002, the MTPO requested that staff identify additional alternatives that "include the downsizing of City and County voting membership on the MTPO. In response to this request, the following additional alternatives have been identified and included in Membership Matrix-2.

<u>Alternative 10- Four City Commissioners/Three County Commissioners/</u> Metropolitan Area Boundary

This alternative includes four City Commissioners and three County Commissioners as voting members with a metropolitan area boundary. The proposed voting procedures for this alternative are the same as in Alternative 1.

<u>Alternative 11- Six City Commissioners/Three County Commissioners/</u> Metropolitan Area Boundary

This alternative includes six City Commissioners and three County Commissioners as voting members with a metropolitan area boundary. The proposed voting procedures for this alternative are the same as in Alternative 1. As discussed in the following section, this alternative balances population and voting members, but maintains the voting requirement of at least a majority of those members present representing both the City and County Commission shall be necessary in order to adopt any measure to decide any question.

<u>Alternative 12- Four City Commissioners/Three County Commissioners/Alachua County Boundary</u>

This alternative includes four City Commissioners and three County Commissioners as voting members with a county-wide boundary. The proposed voting procedures for this alternative are the same as in Alternative 1. This alternative also includes one nonvoting representative, who is an elected official, selected by the Alachua County League of Cities.

Alternative 13- Four City Commissioners/Three County Commissioners/ One League of City Representative/Alachua County Boundary

This alternative includes four City Commissioners, three County Commissioners and one League of Cities representative as voting members with a county-wide boundary. The proposed voting procedure for this alternative is a simple majority of members present. As discussed in the following section, this alternative also balances population and voting members.

TABLE 1
ALACHUA COUNTY 2002 POPULATION ESTIMATES

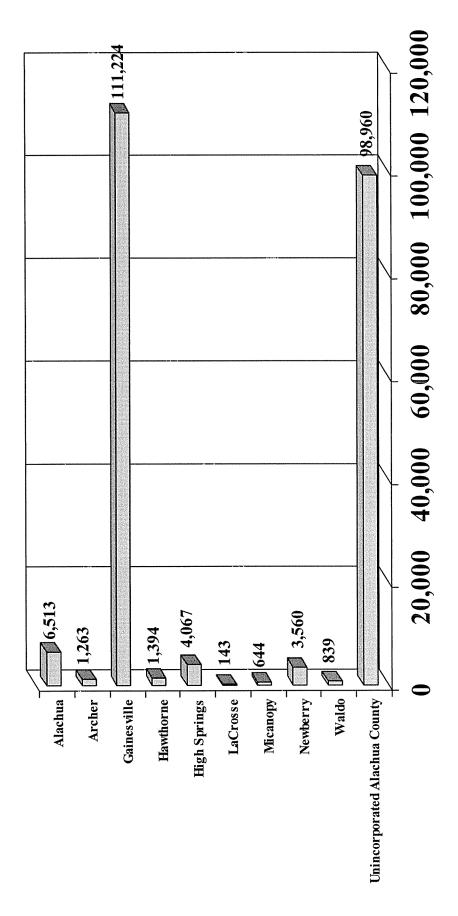
UNIT OF GOVERNMENT	YEAR 2002 POPULATION ESTIMATE	
City of Gainesville	111,224	
Unincorporated Alachua County	98,960	
Other Alachua County Municipalities	18,423	
Total Alachua County	228,607	
Gainesville Urbanized Area	159,508	
Unincorporated Metro Area	48,284	

TABLE 2
ALTERNATIVES 4, 11 AND 13 POPULATION AND VOTING PERCENTAGES

ALTERNATIVE	UNIT OF GOVERNMENT	POPULATION PERCENTAGE*	VOTING PERCENTAGE*
4	City of Gainesville	49%	45%
	Alachua County	43%	45%
	Other municipalities	8%	10%
11	City of Gainesville	70%	67%
	Alachua County	30%	33%
13	City of Gainesville	49%	50%
	Alachua County	43%	38%
	Other municipalities	8%	12%

^{*} Alachua County population and voting percentage reflect the unincorporated county population.

LATEST POPULATION ESTIMATES GRAPH 1



April 1, 2002 population estimates from the University of Florida Bureau of Economic and Business Research except for Gainesville which includes recent annexations.

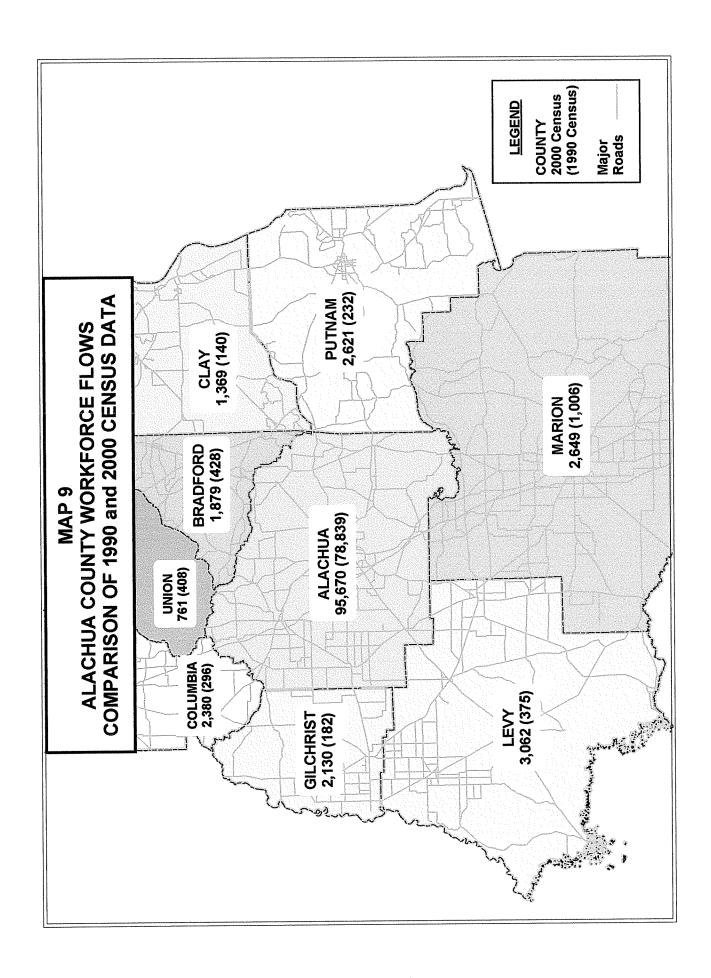


EXHIBIT 2

STATE HIGHWAY SYSTEM LEVEL OF SERVICE ALACHUA COUNTY PERIMETER FACILITIES

FACILITY	FROM	TO	TOS SLD	SOT	2001 AADT	MSV	ASV
State Road 20	US 301	Hawthorne ECL	C	В	8,400	11,200	2,800
US 441	Marion County Line	Micanopy SCL	В	A	10,400	31,500	21,100
State Road 121	Levy County Line	MTPO Boundary	C	C	7,900	8,200	300
State Road 24	Levy County Line	Archer WCL	C	ာ	6,500	8,200	1,700
State Road 26	Gilchrist County Line	Newberry WCL	C	Ш	11,550	11,200	(350)
US 441	High Springs WCL	Columbia County Line	C	C	2,600	8,200	2,600
State Road 121	La Crosse NCL	Union County Line	C	В	2,700	8,200	5,500
US 301/State Road 24 Waldo NCL	Waldo NCL	Bradford County Line	В	В	25,000	31,500	6,500
State Road 26	US 301	Putnam County Line	C	D	9,500	8,200	(1,300)

ms\p\ms03\mtpo\edgeaadt.wk4

AADT- Annual Average Daily Traffic ASV- Available Service Volume

ECL- East City Limit

LOS- Level of Service LOS STD- Level of Service Standard

MSV- Maximum Service Volume NCL- North City Limit SCL- South City Limit WCL- West City Limit Source- Florida State Highway System Level of Service Summary, District II, Florida Department of Transportation, June 2002

Membership Matrix

ALTERNATIVE	CITY OF GAINESVILLE (VOTING)	ALACHUA COUNTY (VOTING)	LEAGUE OF CITIES (VOTING)	TOTAL VOTING MEMBERS	RURAL FDOT ADVISOR (NONVOTING) (NONVOTING)	RURAL ADVISOR (NONVOTING)	UNIVERSITY OF FLORIDA (NONVOTING)	VOTING PROCEDURES (See Notes)
METROPOLITAN AREA ONLY								AA
-	7	Ŋ	ı	12	—	ı		A
2	7	S	ı	12	-			A
m	ĸ	5	•	10		_	1	A
ALL OF ALACHUA COUNTY								
4	w	w		=	_	1	_	B
w	w	S.	w	15	Y	1	1	B
9	r	S	1	12	-		-	A
7	w	w	1	10	_	-	1	A
∞	L	w		13	*	1	_	В
6	L	S	1(E) + 1(W)	14	_	1	1	В

The existing (A) and alternative (B) voting procedures for the MTPO are:

Ä

ë

- measure to decide any question." "The concurring vote of a majority of the voting members present, including at least a majority of those
- "The simple majority vote of voting members present shall be necessary in order to adopt any measure to decide any question."

Reduced Membership Matrix

ALTERNATIVE	CITY OF GAINESVILLE (VOTING)	ALACHUA COUNTY (VOTING)	LEAGUE OF CITIES (VOTING)	TOTAL VOTING MEMBERS	RURAL UNIVERSITY FDOT ADVISOR OF FLORIDA (NONVOTING) (NONVOTING)	RURAL ADVISOR (NONVOTING)	UNIVERSITY OF FLORIDA (NONVOTING)	VOTING PROCEDURES (See Notes)
METROPOLITAN AREA ONLY								
10	4	က	ı	7	_	1	Ammed	A
11	9	3	1	6		1		A
ALL OF ALACHUA COUNTY								
12	4	ಣ	I	7	~		_	¥
13	4	33	_	8		I		В

The existing (A) and alternative (B) voting procedures for the MTPO are:

- members representing both the City and County Commission, shall be necessary in order to adopt any measure to decide any question." "The concurring vote of a majority of the voting members present, including at least a majority of those Ä
- "The simple majority vote of voting members present shall be necessary in order to adopt any measure to decide any question." B.

M:/Marlie/Public/Presentations/Matrix.ppt

$\underline{\mathbf{VI}}$

CONCLUSION

At its meeting on August 14, the MTPO approved the proposed metropolitan planning area boundary shown as Map 7 on page 21 of this report. All of the existing urbanized area around the central city (Gainesville) is included within the boundary shown on Map 7.

Also at this meeting, the MTPO selected Alternative 2 (see pages 26 and 35) as its proposed MTPO membership. The methodology used to determine this proposed apportionment of voting members is as follows:

- The population of the Gainesville Urbanized Area is 59.2 percent within the City of Gainesville and 40.3 percent within unincorporated Alachua County. Therefore, there are only two local governments that represent at least 75 percent of the population of the urbanized area- the City of Gainesville and Alachua County.
- 2. The existing MTPO voting membership is all City of Gainesville Commissioners and all Alachua County Commissioners. This voting arrangement has worked well within the Gainesville metropolitan area for many years because it gives the City Commission and County Commission an equal voice in deciding transportation issues in the Gainesville Urbanized Area.

C:\Public\ms03\mtpo\memo\boundary.wpd

APPENDIX A

DEFINITIONS

- 1. FHWA Urbanized Area- a recognized boundary that encompasses the entire Census Urbanized Area and surrounding geographic area as agreed upon by the Florida Department of Transportation, the Federal Highway Administration and the MPO. The boundary incorporates the land necessary to produce a simple, easily identifiable boundary and may include adjacent commercially developed areas and nearby transportation facilities. This boundary is used to delimit an area within which to designate highways by federal functional classification. It is also used by the Florida Department of Transportation in determining highways of level of service and access management standards (source: Florida Department of Transportation MPO Formation Whitepaper dated July 9, 2002, page 17).
- 2. <u>Metropolitan Planning Area Boundary</u>- an area that shall, as a minimum, cover the urbanized area and the contiguous geographic area(s) likely to become urbanized within the twenty year forecast period covered by the long range transportation plan (source: Federal Register/ Vol. 58, No. 207/ page 58070).
- 3. <u>Transportation Management Area-</u> An urbanized area with a population over 200,000 (as determined by the latest decennial census) or other area when TMA designation is requested by the Governor and the MPO (or affected local officials), and officially designated by the Administrators of the FHWA and the FTA (source: Federal Register/Vol. 58, No. 207/page 58065).
- 4. <u>Urban cluster (Census definition)</u>- A densely settled area that has a census population of 2,500 to 49,999. An urban cluster generally consists of a geographic core of block groups or blocks that have a population density of at least 1,000 people per square mile, and adjacent block groups and blocks with at least 500 people per square mile.
- 5. <u>Urban cluster (Alachua County Comprehensive Plan definition)</u>- an area designated on the Future Land Use Map for urban development, which include residential densities ranging from one unit per acre to 24 units per acre or greater, non-residential development, and is generally served by urban services.

- 6. <u>Urban services line (Alachua County Comprehensive Plan definition)</u>- a line designated in the Future Land Use Map series to phase development for the Urban Cluster, promote efficient use of land and infrastructure, and minimize sprawl. This line is based on the locations of existing wastewater lines, the Archer Road transportation corridor planned for in the MTPO <u>Livable Community Reinvestment Plan</u>, and existing natural resource areas.
- 7. <u>Urbanized area (Census definition)-</u> A densely settled area that has a census population of at least 50,000. At least 35,000 people in an urbanized area (UA) must live in territory that is not part of one or more military reservations, or it is classified as an urban cluster. A UA generally consists of a geographic core of block groups or blocks that have a population density of at least 1,000 people per square mile, and adjacent block groups and blocks with at least 500 people per square mile.

APPENDIX B

ALACHUA COUNTY LEAGUE OF CITIES

Post Office Box 1645 Gainesville, Florida 32602-1645

August 12,2002

TO:

Robert Hutchinson, Chair

Metropolitan Transportation Planning Organization (MTPO)

FROM:

Louie Davis, President

SUBJECT:

Request for Membership

The Alachua County League of Cities would like to make a formal request to have the membership of the MTPO Board expanded to include the smaller municipalities of Alachua County. We feel that much of the planning by the MTPO Board has or should have a great effect on all the smaller cities.

It is our request that at least five (5) other cities beside Gainesville be on the MTPO Board. Allowing five (5) cities would not give any segment of the board an advantage in votes, but would each segment equal representation. The decision of which five (5) cities could be made by, the Alachua County League of Cities.

Thank you for your time and consideration on the matter. If you have any questions, please call me at 352-258-3130.

ALACHUA * ARCHER * GAINESVILLE * HAWTHORNE * HIGH SPRINGS LACROSSE * MICANOPY * NEWBERRY * WALDO

City of Walda



P.O. Drawer B 352/468-1001 Fax 352/468-2482 Waldo, FL 32694-0802 cityofwaldo@waldo-fl.com

June 17, 2003

Mr. Warren Nielsen, Chair Metropolitan Transportation Planning Organization 2009 NW 67th Place, Suite A Gainesville, Fl. 32653-1603 PEGIONAL PLANNING COUNCIL

Dear Mr. Nielsen,

The City Commission of The City of Waldo has discussed the proposed make up of the MTPO. It is the desire of the City Commission that small cities in Alachua County be represented on the Board.

Our concerns are based on the fact that things happening in the Gainesville Metropolitan Area can have great impact on the small outlying cities. Because of these possible impacts, it is important that these communities be given a voice.

We ask that you develop a mechanism to place representatives from tow small cities on the MTPO. Dividing the county geographically either by east and west or by north and south to determine representation would be a fair manner in which to proceed. This action will enhance the cooperative atmosphere between jurisdictions that we all desire.

Thank you for your consideration in this matter. We hope that you will help ensure the level of participation the small cities and rural residents deserve.

If you have any questions regarding this matter or if I can be helpful in crafting this plan, please don't hesitate to contact me.

Sincerely,

Louie Davi

Mayor



CITY OF ARCHER

Roberta Hodges, Mayor L.B. Nelson, Vice-Mayor Commissioners Samuel P. Clark Roberta C. Lopez OLenny Torres Bruce T. Mayel, City Manage

Roberta C. Lopez

No Lenny Torres

Bruce T. Argel, City Manager

RECEIVED ORIDA

REGIONAL PLANNING COLUMN.

May 12, 2003

Mr. Warren Nielsen, Chair Metropolitan Transportation Planning Organization 2009 NW 67th Place Suite A Gainesville, FL 32653-1603

Dear Mr. Nielsen,

The City Commission of the City of Archer has discussed the proposed make up of the MTPO. It is the desire of the City Commission that small cities in Alachua County be represented on the Board.

Our concerns are based on the fact that things happening in the Gainesville Metropolitan Area can have great impact on the small outlying cities. Because of these possible impacts, it is important that these communities be given a voice.

We ask that you develop a mechanism to place representatives from two small cities on the MTPO. Dividing the county geographically either by east and west or by north and south to determine representation would be a fair manner in which to proceed. This action will enhance the cooperative atmosphere between jurisdictions that we all desire.

Thank you for your consideration in this matter. We hope that you will help ensure the level of participation the small cities and rural residents deserve.

If you have any questions regarding this matter or if I can be helpful in crafting this plan, please don't hesitate to contact me.

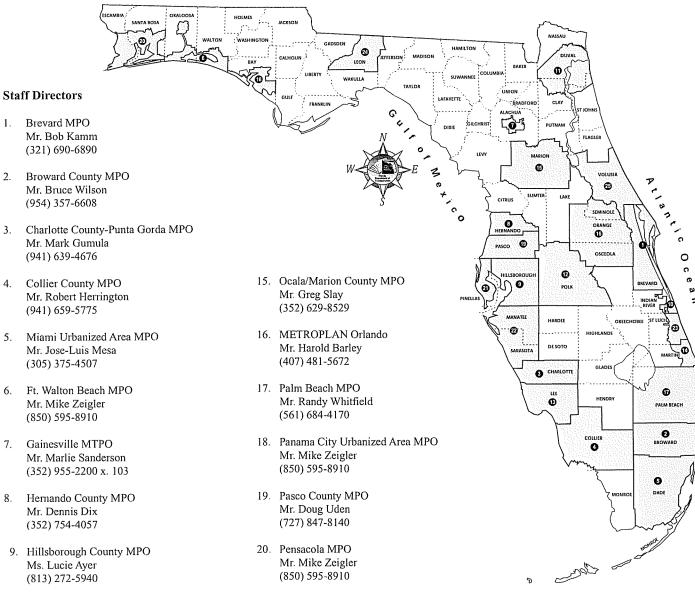
Sincerely,

Roberta Hodges

Talurta Hodges

Mayor

Locating Your MPO



9. Hillsborough County MPO Ms. Lucie Ayer

(813) 272-5940

- 10. Indian River County MPO Mr. Bob Keating (561) 567-8000 x. 254
- 11. First Coast MPO Ms. Denise Bunnewith (904) 630-1903
- 12. Polk TPO Mr. Tom Deardorff (863) 534-6486
- 13. Lee County MPO Mr. Glen Ahlert (941) 656-7720
- 14. Martin County MPO Mr. David Ginns (561) 288-5484

21. Pinellas County MPO Ms. Sarah Ward (727) 464-4751

Mr. Mike Zeigler

(850) 595-8910

- 22. Sarasota/Manatee MPO Mr. Mike Guy (941) 359-5772
- 23. St. Lucie MPO Ms. Cheri B. Fitzgerald (561) 462-2822
- 24. Tallahassee-Leon County MPO Mr. Bruce Barrett (850) 891-8600
- 25. Volusia County MPO Mr. Karl Welzenbach (904) 322-5160 x. 25

Florida MPO Advisory Council Mr. Howard Glassman (850) 414-4062

Web Site: www.mpoac.org

MPO Location Map Revised August 21, 2002 MPOAC / hl&rg2

APPENDIX D

FLORIDA MPO MEMBERSHIP

FLORIDA METROPOLITAN PLANNING AREAS MEMBERSHIP SUMMARY

	CO	UNTY	М	UNICIPAL	OTHER		
МРО	VOTING MEMBERS	POPULATION [COUNTIES]	VOTING MEMBERS	POPULATION [MUNICIPALITES]	VOTING MEMBERS	NONVOTING MEMBERS	TOTAL MEMBERS
			MULTICOU	NTY MPO			
First Coast	2	1,042,828 [3]	5*	812,063 [13]	2	1	10
Metroplan Orlando	8	1,434,033 [3]	6	553,373 [19]	5	7	26
Okaloosa-Walton	7	211,099 [2]	8	76,584 [12]	0	4	19
Pensacola	10	412,153 [2]	7	71,258 [5]	0	0	17
Sarasota-Manatee	6	589,959 [2]	8	171,216 [9]	1	1	16
			COUNTYW	IDE MPO			
Brevard County	5	476,230 [1]	12	278,312 [15]	1	0	18
Broward County	4	1,623,018 [1]	14	1,493,581 [30]	1	0	19
Charlotte-Punta Gorda	3	141,277 [1]	1	14,333 [1]	1	1	6
Collier County	5	251,377 [1]	3	36,334 [3]	0	1	9
Hernando County	5	130,802 [1]	1	7,276 [2]	0	1	7
Hillsborough County	4	998,948 [1]	5	352,280 [3]	4	2	15
Lee County	5	440,888 [1]	10	195,916 [5]	0	1	16
Miami-Dade County	13*	2,253,362 [1]	5	1,049,074 [30]	3	2	23
Ocala-Marion County	5	258,916 [1]	7	52,343 [5]	0	0	12
Palm Beach County	5	1,131,184 [1]	10	609,737 [37]	2	0	17
Pasco County	5	344,765 [1]	4	37,409 [6]	0	1	10
Pinellas County	3	921,482 [1]	7	633,529 [24]	I	1	12
Polk County	5	483,924 [1]	12	181,127 [17]	0	0	17
Tallahassee-Leon County	7	239,452 [1]	5	150,624 [1]	1	0	13
Volusia County	6	443,343 [1]	11	336,463 [17]	0	4	21
• • • • • • • • • • • • • • • • • • • •			SUBCOUN	тү мро			
Gainesville	5	217,955 [1]	7	113,045 [9]	0	2	14
Indian River County	4	112,947 [1]	5	41,287 [5]	0	4	13
Martin County	4	126,731 [1]	3	17,662 [4]	0	2	9
Panama City	5	148,217 [1]	12	90,589 [8]	0	0	17
St. Lucie County	4	192,695 [1]	5	126,889 [3]	1	2	12

^{*} includes joint city/county elected officials

FLORIDA METROPOLITAN PLANNING AREAS MEMBERSHIP VOTING PROCEDURES

мро	COUNTY VOTING MEMBERS	MUNICIPAL VOTING MEMBERS	OTHER VOTING MEMBERS	TOTAL VOTING MEMBERS	VOTING PROCEDURE*
		N	IULTICOUNTY	Y MPO	
First Coast	2	5**	2	9	Simple majority vote of members present
Metroplan Orlando	8	6	5	19	Simple majority vote of members present
Okaloosa-Walton	7	8	0	15	Simple majority vote of members present
Pensacola	10	7	0	17	Simple majority vote of members present
Sarasota-Manatee	6	8	1	15	Simple majority vote of members present
and the second s			COUNTYWIDE	МРО	
Brevard County	5	12	1	17	Simple majority vote of members present
Broward County	4	14	1	18	Simple majority vote of members present
Charlotte-Punta Gorda	3	I	1	5	Simple majority vote of members present
Collier County	5	3	0	8	Simple majority vote of members present
Hernando County	5	1	0	6	Simple majority vote of members present
Hillsborough County	4	5	4	13	Simple majority vote of members present
Lee County	6	10	0	16	Simple majority vote of members present
Miami-Dade County	13**	5	3	21	Simple majority vote of members present
Ocala-Marion County	5	7	0	12	Simple majority vote of members present
Palm Beach County	5	10	2	17	Simple majority vote of members present
Pasco County	5	4	0	9	Weighted based on population
Pinellas County	3	7	1	11	Simple majority vote of all members (6 votes)
Polk County	5	12	0	17	Simple majority vote of members present
Tallahassee-Leon County	7	5	1	13	Majority vote of city members present and majority vote of county members present
Volusia County	6	11	0	17	Weighted based on population
			SUBCOUNTY	MPO	
Gainesville	5	7	0	14	Majority vote of city members and majority vote of county members present
Indian River County	4	5	0	13	Simple majority vote of members present
Martin County	4	3	0	9	Simple majority vote of members present
Panama City	5	12	0	17	Simple majority vote of members present
St. Lucie County	4	5	1	12	Simple majority vote of members present

^{*} These voting procedures presume that a quorum is present at the MPO meeting.
** This group includes joint city/county elected officials

FLORIDA METROPOLITAN PLANNING ORGANIZATIONS MEMBERSHIP PROFILES

The Florida metropolitan planning organizations (MPOs) are categorized into three jurisdictional types, multicounty MPOs, countywide MPOs and subcounty MPOs.

MULTICOUNTY MPOS

Multicounty MPOs consist of representation from elected officials of least two county governments, elected officials from municipalities within those counties and transportation-related agencies that are within or serve those counties. A multicounty MPO jurisdiction may consist of only portions of each member county. The Florida multicounty MPO compositions are:

1	First Coast MPO	Clay County urbanized area Duval County (entire) St. Johns County urbanized area
2	Metroplan MPO	Orange County (entire) Osceola County (entire) Seminole County (entire)
3	Okaloosa-Walton MPO	Okaloosa County urbanized area Walton County urbanized area
4	Pensacola MPO	Escambia County urbanized area Okaloosa County urbanized area
5	Sarasota-Manatee MPO	Manatee County (entire) Sarasota County (entire)

COUNTYWIDE MPOS

Countywide MPOs consist of representation from elected officials of the county government, elected officials from municipalities within the urbanized area of the county and transportation-related agencies that are within or serve the county. In addition, elected officials from municipalities outside the urbanized area, but within the county may serve on the MPO. The jurisdiction is countywide. The Florida countywide MPOs include:

1	Brevard County MPO	9	Ocala-Marion County MPO
2	Broward County MPO	10	Palm Beach County MPO
3	Charlotte County-Punta Gorda MPO	11	Pasco County MPO
4	Collier County MPO	12	Polk County TPO
5	Hernando County MPO	13	Pinellas County MPO
6	Hillsborough County MPO	14	Tallahassee-Leon County MPO
7	Lee County MPO	15	Volusia County MPO
8	Miami Urbanized Area MPO		

SUBCOUNTY MPOS

Subcounty MPOs consist of representation from elected officials of the county government, elected officials from municipalities within the urbanized area of the county and transportation-related agencies that are within or serve the urbanized area. The jurisdiction is the urbanized area within the county plus adjacent areas which are anticipated to urbanize within the planning period of the MPO's adopted long range transportation plan. The Florida subcounty MPOs include:

1	Gainesville MTPO	Gainesville urbanized area
2	Indian River County MPO	Vero Beach-Sebastion-Indian River Shores urbanized area plus Fellsmere
3	Martin County MPO	Stuart-Sewell's Point urbanized area
4	Panama City MPO	Panama City-Cedar Grove-Lynn Haven- Mexico Beach-Parker-Panama City Beach- Springfield urbanized area
5	St. Lucie County MPO	Ft. Pierce-Port St. Lucie urbanized area

The following tables show the voting and nonvoting membership of the Florida MPOs. In addition, population for MPO member municipalities and counties from the 2000 Census is shown.

MULTICOUNTY METROPOLITAN PLANNING ORGANIZATIONS

TABLE D-1

		PC	OPULATION
MEMBERS	JURISDICTION-REPRESENTATIVE	TOTAL	UNINCORPORATED
	COUNTY VOTING MEMBE	RSHIP	
1	St. Johns County Commissioner	123,135	106,339
1	Clay County Commissioner	140,814	134,426
	MUNICIPAL VOTING MEMB	ERSHIP	
1+3	City of Jacksonville Mayor plus Council members	735,617	
1	Mayor selected from the municipalities of Atlantic Beach, Jacksonville Beach and Neptune Beach	41,628	
	NON-ELECTED / TRANSPORTATION AGENCY	Y VOTING MEM	BERSHIP
1	Jacksonville Port Authority Board of Directors member		
1	Jacksonville Transportation Authority Board of Director	rs member	
9	TOTAL VOTING MEMBERSHIP		
	NONVOTING / EX OFFICIO ME	MBERSHIP	
1	FDOT District Secretary		
1	TOTAL NONVOTING / EX OFFICIO MEMBERSHII	P	
10	TOTAL MPO MEMBERSHIP		

Note: Entire Clay County and St. Johns County populations are provided. This does not represent those portions within the MPO jurisdiction.

TABLE D-2

	POPULATION AS JURISDICTION-REPRESENTATIVE TOTAL UNINCORPORA				
MEMBERS	JURISDICTION-REPRESENTATIVE	TOTAL	UNINCORPORATED		
	COUNTY VOTING MEMBI	ERSHIP			
5	Orange County Commissioners	170,498	100,849		
1	Osceola County Commissioner	170,498	100,849		
2	Seminole County Commissioners	40,601	33,666		
	MUNICIPAL VOTING MEM	BERSHIP			
2	City of Orlando representatives	19,973			
1	City of Altamonte Springs representative	6,408			
1	City of Apopka representative	14,766			
1	City of Kissimmee representative	11,684			
1	City of Sanford representative	11,119			
NO	N-ELECTED / TRANSPORTATION AGENCY / AT	LARGE VOTING	MEMBERSHIP		
1	Orlando/Orange County Expressway Authority member	er			
1	Greater Orlando Aviation Authority member				
1	West Orange Airport Authority member				
1	Central Florida Regional Transportation Authority me	mber			
1	Orange County At-Large Citizen Appointee				
19	TOTAL VOTING MEMBERSHIP				
	NONVOTING / EX OFFICIO M	EMBERSHIP			
1	Citizens Advisory Committee member				
1	Transportation Technical Committee member				
1	Bicycle & Pedestrian Advisory Committee member				
1	Municipal Advisory Committee				
1	Kissimmee Gateway Airport representative				
1	Orlando Sanford Airport representative				
1	FDOT District Secretary				
7	TOTAL NONVOTING / EX OFFICIO MEMBERSH	IIP			
26	TOTAL MPO MEMBERSHIP				

TABLE D-3

		PC	OPULATION
MEMBERS	JURISDICTION-REPRESENTATIVE	TOTAL	UNINCORPORATED
	COUNTY VOTING MEMBI	ERSHIP	
5	Okaloosa County Commissioners	170,498	100,849
2	Walton County Commissioners	40,601	33,666
	MUNICIPAL VOTING MEM	BERSHIP	
3	City of Fort Walton Beach Council members	19,973	
1	City of Valparaiso Commission member	6,408	
1	City of Crestview Council member	14,766	
1	City of Niceville Council member	11,684	
1	City of Mary Esther Council member	4,055	
1	City of Destin Council member	11,119	
	NON-ELECTED / TRANSPORTATION AGENC	CY VOTING MEM	BERSHIP
0	None		
15	TOTAL VOTING MEMBERSHIP		
	NONVOTING / EX OFFICIO MI	EMBERSHIP	
1	U.S. Air Force		
1	Okaloosa County School Board		
1	Walton County School Board		
1	Santa Rosa County Commissioner		
4	TOTAL NONVOTING / EX OFFICIO MEMBERSH	IP	
19	TOTAL MPO MEMBERSHIP		

TABLE D-4

	PENSACOLA MPO		
		PC	PULATION
MEMBERS	JURISDICTION-REPRESENTATIVE	TOTAL	UNINCORPORATED
	COUNTY VOTING MEMB	ERSHIP	
5	Escambia County Commissioners	294,410	236,441
5	Santa Rosa County Commissioners	117,743	104,454
	MUNICIPAL VOTING MEM	BERSHIP	
5	City of Pensacola Council members	56,255	
1	City of Gulf Breeze Mayor/Council member	5,665	
1	City of Milton Mayor/Council member	7,045	
	NON-ELECTED / TRANSPORTATION AGENC	CY VOTING MEM	BERSHIP
0	None		
17	TOTAL VOTING MEMBERSHIP		
	NONVOTING / EX OFFICIO MI	EMBERSHIP	
0	None		
0	TOTAL NONVOTING / EX OFFICIO MEMBERSH	IP	
17	TOTAL MPO MEMBERSHIP		

TABLE D-5

MEMBERS		POPULATION	OPULATION
	JURISDICTION-REPRESENTATIVE	TOTAL	UNINCORPORATED
	COUNTY VOTING MEMBERS	SHIP	
3	Manatee County Commissioners	264,002	191,074
3	Sarasota County Commissioners	325,957	227,669
	MUNICIPAL VOTING MEMBE	RSHIP	
1	City of Palmetto (Mayor or Council member)	12,571	
1	City of Venice (Mayor or Council member)	17,764	
1	City of North Port (Mayor or Commission member)	22,797	
2	City of Sarasota (Mayor or Council member)	52,715	
1	Anna Maria, Holmes Beach & Bradenton Beach Mayor through the Island Transportation Planning Organization (ITPO)	8,262	
1	1 Town of Longboat Key (Mayor or Council member)	7,703	
1	City of Bradenton (Mayor or Council member)	49,504	
	NON-ELECTED / TRANSPORTATION AGENCY	VOTING MEM	BERSHIP
1	Sarasota-Manatee Airport Authority		
15	TOTAL VOTING MEMBERSHIP		
	NONVOTING / EX OFFICIO MEM	BERSHIP	
1	FDOT District Secretary		
1	TOTAL NONVOTING / EX OFFICIO MEMBERSHIP		
16	TOTAL MPO MEMBERSHIP		

COUNTYWIDE METROPOLITAN PLANNING ORGANIZATIONS

TABLE D-6

	BREVARD COUNTY M	IPO		
		РОІ	PULATION	
MEMBERS	JURISDICTION-REPRESENTATIVE	TOTAL	UNINCORPORATED	
	COUNTY VOTING MEMBI	ERSHIP		
5	Brevard County Commissioners	476,230	188,918	
	MUNICIPAL VOTING MEM	BERSHIP		
3	City of Palm Bay Council members	79,413		
3	City of Melbourne Council members	71,382		
1	City of Cocoa Council members	16,412		
1	City of Cocoa Beach Council members	12,482		
2	City of Titusville Council members	40,670		
1	City of West Melbourne Council member	5,665		
1	South Beaches (municipal) Coalition representative	not determinable		
	NON-ELECTED / TRANSPORTATION AGENC	CY VOTING MEMB	ERSHIP	
1	Canaveral Port Authority representative			
18	TOTAL VOTING MEMBERSHIP			
	NONVOTING / EX OFFICIO MI	EMBERSHIP		
0	None			
0	TOTAL NONVOTING / EX OFFICIO MEMBERSHI	IP		
18	TOTAL MPO MEMBERSHIP			

TABLE D-7

	BROWARD COUNTY M	IPO	
		POP	ULATION
MEMBERS	JURISDICTION-REPRESENTATIVE	TOTAL	UNINCORPORATED
	COUNTY VOTING MEMBI	ERSHIP	
4	Broward County Commissioners	1,623,018	129,437
	MUNICIPAL VOTING MEM	BERSHIP	
2	Coral Springs Municipal District representatives	186,972	
1	Deerfield Beach Municipal District representatives	117,692	
2	Fort Lauderdale Municipal District representatives	173,639	
2	Hollywood Municipal District representatives	12,482	
1	Pembroke Pines Municipal District representatives	143,726	
2	Plantation Municipal District representatives	158,654	
1	Pompano Beach Municipal District representatives	40,670	
2	Sunrise Municipal District representatives	5,665	
1	Broward County League of Cities representative	not determinable	
	NON-ELECTED / TRANSPORTATION AGENC	CY VOTING MEMB	ERSHIP
1	Broward County School Board representative		
19	TOTAL VOTING MEMBERSHIP		
	NONVOTING / EX OFFICIO M	EMBERSHIP	
0	None		
0	TOTAL NONVOTING / EX OFFICIO MEMBERSH	IP	
19	TOTAL MPO MEMBERSHIP		

MUNICIPAL DISTRICT	MUNICIPALITIES
Coral Springs	Coral Springs, Parkland, Tamarac
Deerfield Beach	Deerfield Beach, Margate
Fort Lauderdale	Fort Lauderdale, Oakland Park
Hollywood	Hallendale, Hollywood
Pembroke Pines	Pembroke Park, Pembroke Pines
Plantation	Davie, Plantation, Southwest Ranches
Pompano Beach	North Lauderdale, Pompano Beach
Sunrise	Lauderdale Lakes, Lauderhill, Sunrise

TABLE D-8

CHARLOTTE COUNTY-PUNTA		1	OPULATION
MEMBERS	JURISDICTION-REPRESENTATIVE	TOTAL	UNINCORPORATED
	COUNTY VOTING MEMBI	ERSHIP	
3	Charlotte County Commissioners	141,627	127,283
	MUNICIPAL VOTING MEM	BERSHIP	
1	City of Punta Gorda representative	14,344	
	NON-ELECTED / TRANSPORTATION AGENC	Y VOTING MEM	BERSHIP
1	Charlotte County Airport Authority representative		
5	TOTAL VOTING MEMBERSHIP		
	NONVOTING / EX OFFICIO MI	EMBERSHIP	
1	FDOT District Secretary		
1	TOTAL NONVOTING / EX OFFICIO MEMBERSH	IP	
6	TOTAL MPO MEMBERSHIP		

TABLE D-9

	COLLIER COUNTY M	PO	
		POPULATION	
MEMBERS	JURISDICTION-REPRESENTATIVE	TOTAL	UNINCORPORATED
	COUNTY VOTING MEMBI	ERSHIP	
5	Collier County Commissioners	251,377	215,043
	MUNICIPAL VOTING MEM	BERSHIP	
2.	City of Naples Council members	20,976	
1	City of Marco Island Council member	14,879	
	NON-ELECTED / TRANSPORTATION AGENC	Y VOTING MEM	BERSHIP
0	None		
8	TOTAL VOTING MEMBERSHIP		
	NONVOTING / EX OFFICIO MI	EMBERSHIP	
1	FDOT District Secretary		
1	TOTAL NONVOTING / EX OFFICIO MEMBERSH	IP .	
9	TOTAL MPO MEMBERSHIP		

TABLE D-10

	HERNANDO COUNTY N	иро		
		PC	POPULATION	
MEMBERS	JURISDICTION-REPRESENTATIVE	TOTAL	UNINCORPORATED	
	COUNTY VOTING MEMBI	ERSHIP		
5	Hernando County Commissioners	130,802	123,526	
	MUNICIPAL VOTING MEMI	BERSHIP		
1	City of Brooksville Council member	7,264		
	NON-ELECTED / TRANSPORTATION AGENC	Y VOTING MEM	BERSHIP	
0	None			
6	TOTAL VOTING MEMBERSHIP			
	NONVOTING / EX OFFICIO ME	EMBERSHIP		
1	FDOT District Secretary			
1	TOTAL NONVOTING / EX OFFICIO MEMBERSHI	P		
7	TOTAL MPO MEMBERSHIP			

TABLE D-11

	HILLSBOROUGH COUNT	Y MPO	
		POPULATION	
MEMBERS	JURISDICTION-REPRESENTATIVE	TOTAL	UNINCORPORATED
	COUNTY VOTING MEMB	ERSHIP	
4	Hillsborough County Commissioners	998,948	644,668
	MUNICIPAL VOTING MEM	BERSHIP	
3	City of Tampa Council members	303,447	
1	City of Temple Terrace Council members	20,918	
1	City of Plant City Council members	29,915	
	NON-ELECTED / TRANSPORTATION AGENC	CY VOTING MEM	BERSHIP
1	Hillsborough County Expressway Authority representa	ative	
1	Hillsborough County Transit Authority (HART) representative		
1	Hillsborough County Aviation Authority representative		
1	Tampa Port Authority representative		
13	TOTAL VOTING MEMBERSHIP		
	NONVOTING / EX OFFICIO M	EMBERSHIP	
1	FDOT District Secretary		
1	Hillsborough County County-City Planning Commissi	on representative	
2	TOTAL NONVOTING / EX OFFICIO MEMBERSH	IP	
15	TOTAL MPO MEMBERSHIP		

TABLE D-12

	LEE COUNTY MPO		
		POF	DPULATION
MEMBERS	JURISDICTION-REPRESENTATIVE	TOTAL	UNINCORPORATED
	COUNTY VOTING MEMBI	ERSHIP	
5	Lee County Commissioners	440,888	244,972
	MUNICIPAL VOTING MEM	BERSHIP	
1	City of Bonita Springs Council member	32,797	
4	City of Cape Coral Council members	102,286	
3	City of Fort Myers Council members	48,208	
1	City of Fort Myers Beach Council members	6,561	
1	City of Sanibel Council member	6,064	
	NON-ELECTED / TRANSPORTATION AGENC	CY VOTING MEM	BERSHIP
0	None		
15	TOTAL VOTING MEMBERSHIP		
	NONVOTING / EX OFFICIO MI	EMBERSHIP	
1	FDOT District Secretary		
0	TOTAL NONVOTING / EX OFFICIO MEMBERSH	IP	
16	TOTAL MPO MEMBERSHIP		

TABLE D-13

		PO	PULATION	
MEMBERS	JURISDICTION-REPRESENTATIVE	TOTAL	UNINCORPORATED	
	COUNTY VOTING MEMB	ERSHIP		
13	Miami-Dade County Commissioners	2,253,362	1,204,288	
	MUNICIPAL VOTING MEM	BERSHIP		
1	City of Hialeah representative	226,419		
1	City of Miami representative	362,470		
1	City of Miami Beach representative	87,933		
1	City of North Miami representative	59,880		
1	Dade County League of Cities representative [26 municipalities under 50,000 population]	312,372		
NO	N-ELECTED / TRANSPORTATION AGENCY / AT	Γ-LARGE VOTING	MEMBERSHIP	
1	Dade County Citizen At-Large appointed by the Gove	ernor		
1	Miami-Dade Expressway Authority (MDX) member			
1	Miami-Dade County School Board member			
21	TOTAL VOTING MEMBERSHIP			
	NONVOTING / EX OFFICIO M	EMBERSHIP		
2	FDOT District Office			
2	TOTAL NONVOTING / EX OFFICIO MEMBERSH	IIP		
23	TOTAL MPO MEMBERSHIP			

TABLE D-14

OCALA-MARION COUNTY MPO			
		PC	OPULATION
MEMBERS	JURISDICTION-REPRESENTATIVE	TOTAL	UNINCORPORATED
	COUNTY VOTING MEM	BERSHIP	
5	Marion County Commissioners	258,916	206,573
	MUNICIPAL VOTING ME	MBERSHIP	
5	City of Ocala Council members	45,943	
1	City of Dunnellon Council member	1,898	
1	City of Belleview Council member	3,478	
	NON-ELECTED / TRANSPORTATION AGE	NCY VOTING MEM	BERSHIP
0	None		
12	TOTAL VOTING MEMBERSHIP		
	NONVOTING / EX OFFICIO	MEMBERSHIP	
0	None		
0	TOTAL NONVOTING / EX OFFICIO MEMBERS	SHIP	
12	TOTAL MPO MEMBERSHIP		

TABLE D-15

	S JURISDICTION-REPRESENTATIVE	POPULATION	POPULATION	PULATION
MEMBERS		TOTAL	UNINCORPORATED	
	COUNTY VOTING MEMB	ERSHIP		
5	Palm Beach County Commissioners	1,131,184	521,447	
	MUNICIPAL VOTING MEM	BERSHIP		
1	City of Belle Glade representative	14,906	v-	
1	City of Boca Raton representative	74,764		
1	City of Boynton Beach representative	60,389		
1	City of Delray Beach representative	60,020	and the	
1	City of Lake Worth representative	35,133		
1	City of Palm Beach Gardens representative	35,058		
1	City of Riviera Beach representative	29,884		
2	City of West Palm Beach representative	82,103		
1	Town of Jupiter representative	39,328		
	NON-ELECTED / TRANSPORTATION AGENC	CY VOTING MEM	BERSHIP	
1	Port of Palm Beach representative			
1	City of West Palm Beach Planning Commission Chair			
17	TOTAL VOTING MEMBERSHIP			
	NONVOTING / EX OFFICIO M	EMBERSHIP		
0	None			
0	TOTAL NONVOTING / EX OFFICIO MEMBERSF	IIP		
17	TOTAL MPO MEMBERSHIP			

TABLE D-16

PASCO COUNTY MPO				
	JURISDICTION-REPRESENTATIVE	POPULATION		
MEMBERS		TOTAL	UNINCORPORATED	
	COUNTY VOTING MEMBI	ERSHIP		
5	Pasco County Commissioners	344,765	307,356	
	MUNICIPAL VOTING MEM	BERSHIP		
1	City of Dade City Commission member	6,188		
1	City of New Port Richey Council member	16,117		
1	City of Port Richey representative	3.021		
1	City of Zephyrhills Council member	10,833		
	NON-ELECTED / TRANSPORTATION AGENC	CY VOTING MEM	BERSHIP	
0	None			
9	TOTAL VOTING MEMBERSHIP			
	NONVOTING / EX OFFICIO MI	EMBERSHIP		
1	FDOT District Secretary			
1	TOTAL NONVOTING / EX OFFICIO MEMBERSHIP			
10	TOTAL MPO MEMBERSHIP			

TABLE D-17

	PINELLAS COUNTY M	PO	
MEMBERS	JURISDICTION-REPRESENTATIVE	POPULATION	
		TOTAL	UNINCORPORATED
	COUNTY VOTING MEMBE	ERSHIP	
3	Pinellas County Commissioners	921,482	287,953
	MUNICIPAL VOTING MEMI	BERSHIP	
1	City of Clearwater representative	108,787	
1	City of Dunedin representative	35,691	
1	City of Largo representative	69.371	
1	Cities of Oldsmar/Safety Harbor/Tarpon Springs representative	50,116	
1	City of Pinellas Park representative	45,658	
2	City of St. Petersburg representatives	248,232	
	NON-ELECTED / TRANSPORTATION AGENC	Y VOTING MEM	BERSHIP
1	Pinellas Suncoast Transit Authority representative		
11	TOTAL VOTING MEMBERSHIP		
	NONVOTING / EX OFFICIO ME	EMBERSHIP	
1	FDOT District Secretary		
1	TOTAL NONVOTING / EX OFFICIO MEMBERSHIP		
12	TOTAL MPO MEMBERSHIP		

TABLE D-18

	JURISDICTION-REPRESENTATIVE	POPULATION	
MEMBERS		TOTAL	UNINCORPORATED
	COUNTY VOTING MEMBI	ERSHIP	
.5	Polk County Commissioners	483,924	302,797
	MUNICIPAL VOTING MEM	BERSHIP	
1	City of Auburndale representative	11,032	
1	City of Bartow representative	15,340	
1	City of Haines City representative	13.174	
6	City of Lakeland representatives	78,452	
1	City of Lake Wales representative	10,194	***
2	City of Winter Haven representative	26,487	
	NON-ELECTED / TRANSPORTATION AGENC	CY VOTING MEM	BERSHIP
0	None		
17	TOTAL VOTING MEMBERSHIP		
	NONVOTING / EX OFFICIO MI	EMBERSHIP	
0	None		
0	TOTAL NONVOTING / EX OFFICIO MEMBERSH	IP	
17	TOTAL MPO MEMBERSHIP		

TABLE D-19

MEMBERS	JURISDICTION-REPRESENTATIVE	POPULATION	
		TOTAL	UNINCORPORATED
	COUNTY VOTING MEMBI	ERSHIP	
7	Leon County Commissioners	239,452	88,828
	MUNICIPAL VOTING MEMI	BERSHIP	
5	City of Tallahassee Commissioners	150,624	
	NON-ELECTED / TRANSPORTATION AGENC	Y VOTING MEM	BERSHIP
1	Leon County School Board representative		
13	TOTAL VOTING MEMBERSHIP		
	NONVOTING / EX OFFICIO ME	EMBERSHIP	
0	None		
0	TOTAL NONVOTING / EX OFFICIO MEMBERSHI	IP .	
13	TOTAL MPO MEMBERSHIP		如 的复数使用 替克德

TABLE D-20

	VOLUSIA COUNTY ME	20		
		POPULATION		
MEMBERS	JURISDICTION-REPRESENTATIVE	TOTAL	UNINCORPORATED	
	COUNTY VOTING MEMBE	RSHIP		
6	Volusia County Council members	443,342	106,880	
	MUNICIPAL VOTING MEMB	BERSHIP		
1	City of Daytona Beach representative	64,112		
1	City of Daytona Beach Shores representative	4,299		
1	City of DeBary representative	15,559		
1	City of Deltona representative	69,543		
1	City of Edgewater representative	18,668		
1	City of Holly Hill representative	12,119		
1	Cities of Lake Helen/Oak Hill/Pierson/Ponce Inlet representative	9,230		
1	City of New Smyrna Beach representative	20,048		
1	City of Orange City representative	6,604		
1	City of Ormond Beach representative	36,301		
1	City of Port Orange representative	45,823		
[1]	City of South Daytona representative [Alternate Member]	13,117		
	NON-ELECTED / TRANSPORTATION AGENC	Y VOTING MEM	BERSHIP	
0	None			
17	TOTAL VOTING MEMBERSHIP			
	NONVOTING / EX OFFICIO ME	MBERSHIP		
1	Citizens Advisory Committee Chair	Citizens Advisory Committee Chair		
1	FDOT District Secretary			
1	Technical Coordinating Committee Chair			
1	Volusia County School Board representative			
4	TOTAL NONVOTING / EX OFFICIO MEMBERSHIP			
21	TOTAL MPO MEMBERSHIP			

SUBCOUNTY METROPOLITAN PLANNING ORGANIZATIONS

TABLE D-21

GAINESVILLE MTPO				
MEMBERS	JURISDICTION-REPRESENTATIVE	POPULATION		
		TOTAL	UNINCORPORATED	
	COUNTY VOTING MEMBI	ERSHIP		
5	Alachua County Commissioners	217,955	104,910	
	MUNICIPAL VOTING MEM	BERSHIP		
1+6	City of Gainesville Mayor plus Commissioners	95,447		
	NON-ELECTED / TRANSPORTATION AGENC	CY VOTING MEM	BERSHIP	
0	None			
12	TOTAL VOTING MEMBERSHIP			
	NONVOTING / EX OFFICIO MI	EMBERSHIP		
1	FDOT District Secretary			
1	University of Florida President			
2	TOTAL NONVOTING / EX OFFICIO MEMBERSHI	IP		
14	TOTAL MPO MEMBERSHIP			

TABLE D-22

MEMBERS	JURISDICTION-REPRESENTATIVE	POPULATION	
		TOTAL	UNINCORPORATED
	COUNTY VOTING MEMBI	ERSHIP	
4	Indian River County Commissioners	112,947	71,660
	MUNICIPAL VOTING MEMI	BERSHIP	
1	City of Fellsmere representative	3,813	
1	City of Sebastion representative	16,181	
2	City of Vero Beach representative	17,705	
1	Town of Indian River Shores representative	3,448	
	NON-ELECTED / TRANSPORTATION AGENC	Y VOTING MEM	BERSHIP
0	None		
9	TOTAL VOTING MEMBERSHIP		
	NONVOTING / EX OFFICIO MI	EMBERSHIP	
1	FDOT District Secretary		
1	FDOT State Transportation Planner		
1	Indian River County School Board representative		
1	Town of Orchid representative		
4	TOTAL NONVOTING / EX OFFICIO MEMBERSH	IP	
13	TOTAL MPO MEMBERSHIP		

TABLE D-23

MEMBERS	JURISDICTION-REPRESENTATIVE	POPULATION	
		TOTAL	UNINCORPORATED
	COUNTY VOTING MEMBI	ERSHIP	
4	Martin County Commissioners	126,731	109,069
	MUNICIPAL VOTING MEM	BERSHIP	
2	City of Stuart Commissioners	14,633	
1	Town of Sewell's Point Commissioners	1,946	
	NON-ELECTED / TRANSPORTATION AGENC	Y VOTING MEM	BERSHIP
0	None		
7	TOTAL VOTING MEMBERSHIP		
	NONVOTING / EX OFFICIO MI	EMBERSHIP	
2	FDOT District Office		
2	TOTAL NONVOTING / EX OFFICIO MEMBERSHIP		
9	TOTAL MPO MEMBERSHIP		

TABLE D-24

MEMBERS	JURISDICTION-REPRESENTATIVE	POPULATION	
		TOTAL	UNINCORPORATED
	COUNTY VOTING MEMBE	RSHIP	
5	Bay County Commissioners	148,217	57,628
	MUNICIPAL VOTING MEMI	BERSHIP	
2	City of Callaway Commission members	14,233	
1	City of Lynn Haven Commission member	12,451	
5	City of Panama City Commission members	36.417	
1	City of Panama City Beach Commission member	7,671	
1	City of Parker Council member	4,623	
1	City of Springfield Commission member	8,810	
1	Town of Cedar Grove Commission member	5,367	
	NON-ELECTED / TRANSPORTATION AGENC	Y VOTING MEM	BERSHIP
0	None		
17	TOTAL VOTING MEMBERSHIP		
	NONVOTING / EX OFFICIO ME	MBERSHIP	
0	None		
0	TOTAL NONVOTING / EX OFFICIO MEMBERSHIP		
17	TOTAL MPO MEMBERSHIP		

TABLE D-25

	JURISDICTION-REPRESENTATIVE	POPULATION	
MEMBERS		TOTAL	UNINCORPORATED
	COUNTY VOTING MEMBERSH	IP	
4 [1]	St. Lucie County Commissioners [Alternate Member]	192,695	65,806
	MUNICIPAL VOTING MEMBERS	HIP	
2 [2]	City of Ft. Pierce representatives [Alternate Members]	14,633	
3 [1]	City of Port St. Lucie representatives [Alternate Member]	88,769	
	NON-ELECTED / TRANSPORTATION AGENCY VO	TING MEME	BERSHIP
1	Community Transit Bus System		
10	TOTAL VOTING MEMBERSHIP		
	NONVOTING / EX OFFICIO MEMBI	ERSHIP	
1	FDOT State Transportation Planner		
1	FDOT District Secretary		
2	TOTAL NONVOTING / EX OFFICIO MEMBERSHIP		
12	TOTAL MPO MEMBERSHIP		

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APPENDIX E

ATTORNEY GENERAL LETTER

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ALACHUA COUNTY OFFICE OF THE COUNTY ATTORNEY

P.O. Box 2877 • Gainesville, Florida 32602-2877 Tel. (352) 374-5218 • Fax (352) 374-5216 • Suncom 651-5218 Home Page: www.co.alachua.fl.us David W. Wagner, County Attorney

Board of County Commissioners

NORTH CENTRAL FLORIDA RECEIVED

MAY - 7 2003

REGIONAL PLANNING COUNCIL

May 6, 2003

The Honorable Charlie Crist Attorney General Department of Legal Affairs Tallahassee, FL 32399-1050

Dear Mr. Crist:

The Metropolitan Transportation Planning Organization for the Gainesville Urbanized Area (MTPO) directed me to request an Attorney General Opinion on whether the Board of Trustees of the University of Florida may appoint a person as a voting member of the Metropolitan Transportation Planning Organization. Please provide an opinion on the following question:

"Whether Subsection 339.175(2)(b), Florida Statutes, authorizes the Board of Trustees of the University of Florida to appoint a voting member to the Metropolitan Transportation Planning Organization for the Gainesville Urbanized Area (MTPO)."

Subsection 339.175(2)(a), Florida Statutes, provides that "voting members shall be elected officials of general purpose local governments..." As one of the exceptions to this general rule, subsection 339.175(2)(b) provides that agencies that "have been or may be created by law to perform transportation functions that are not under the jurisdiction of general purpose local government represented on the MTPO" shall be provided voting membership.

The current MTPO planning area boundary is indicated in the attached map. The boundary represents the portion of Alachua County that was expected in 1997 to become urbanized by 2020.

A copy of information provided by the University of Florida General Counsel's Office is also attached. I have also attached a memorandum of law on this issue.

Letter to Mr. Crist May 6, 2003 Page 2

Thank you for your assistance in this matter. Please contact me if you have any questions or require any further information.

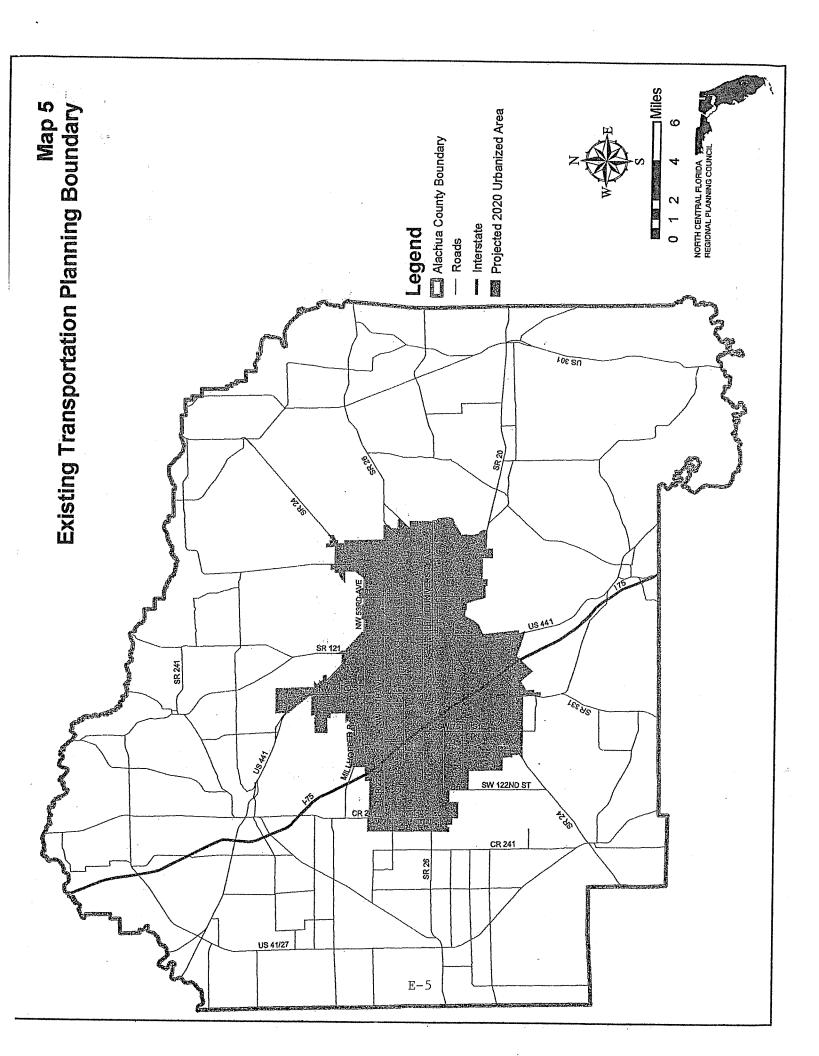
Sincerely

David W. Wagner County Attorney

DWW:eeh

Attachments

cc: Marlie Sanderson, Metropolitan Transportation Planning Organization David Kian, Associate General Counsel, University of Florida





Office of the Vice President and General Counsel

123 Tigert Hall PO Box 113125 Gainesville, FL 32611-3125 (352) 392-1358 Fax (352) 392-4387

May 5, 2003

Via Hand Delivery

David W. Wagner, Esquire Alachua County Office of the County Attorney 12 SE First Street Gainesville, FL 32602

RE: MTPO Voting Membership

Dear Mr. Wagner:

This letter follows up on our prior communications concerning whether the University of Florida Board of Trustees ("UF") is entitled to a voting membership on the Metropolitan Transportation Planning Organization for the Gainesville Urbanized Area ("MTPO"). UF appreciates your considering the following information as you review the question of whether Florida Statute § 339.175 (2)(b) authorizes UF to appoint a voting member to the MTPO.

As you know, § 339.175 (2)(b), F.S. provides the following: "In metropolitan areas in which authorities or other agencies have been or may be created by law to perform transportation functions that are not under the jurisdiction of a general purpose local government represented on the M.P.O., they shall be provided voting membership on these M.P.O." We believe that UF is such an agency.

Pursuant to § 1001.72 (1), F.S., each state university board of trustees is a public body corporate of the State of Florida. State university boards of trustees are public instrumentalities and their exercise of conferred powers is considered to be the performance of an essential public function, § 1001.72 (3), F.S. Thus, state university boards of trustees are agencies created by law that are not under the jurisdiction of a general purpose local government.

May 5, 2003

Re: MTPO Voting Membership

Page 2

State university boards of trustees are also agencies that have been created by law to perform transportation functions. University boards of trustees are authorized to rent or lease parking facilities, § 1001.74 (39), F.S., and have exclusive authority to govern traffic on the grounds of their campus, § 1001.74 (35), F.S. Each university board of trustees is authorized to establish a university traffic authority, which has exclusive authority to hear and adjudicate violations of university traffic rules, § 1006.66 (5), F.S. Finally, university boards of trustees are required to prepare and adopt campus master plans for their university. Campus master plans must identify and address, among other things, "the need for and plans for provision of roads, parking, [and] public transportation…", § 1013.30, F.S.

In performing its prescribed transportation functions, UF has had a substantial impact upon the Gainesville Urbanized Area. This conclusion is inescapable given the University's large physical presence within the geographic center of the planning area, as well as the UF's combined student and employee population of more than 65,000 people. To meet the substantial transportation demands placed upon it, UF annually expends nearly four million dollars on transportation and parking services (\$3,950,200 in FY 2001-2002). Expenses include maintaining and enforcing UF traffic rules on dozens of miles of roads, sidewalks, and biking lanes throughout campus; contracting with the Regional Transit System for on-campus bus and shuttle services; and providing nearly 20,000 vehicle parking spaces.

UF's substantial transportation related responsibilities are not limited to the boundaries of its campus. Pursuant to former Florida Statute § 240.155 (presently § 1013.30, F.S.), UF entered into a Campus Development Agreement on December 30, 1998, with the City of Gainesville and Alachua County. That agreement identifies numerous transportation related impacts that the UF campus has on the surrounding community. The agreement identifies several improvements necessary to meet these impacts. Pursuant to this agreement, UF has committed a total of \$10,200,000 to the City and County through 2005 for transportation related projects. UF's commitments include funding a number of specified road improvement projects, constructing bicycle/pedestrian corridors, and providing \$500,000 per year to the City for public transit improvements.

In light of the foregoing, it is clear that UF is an agency that performs substantial transportation functions within the Gainesville Urbanized Area. Accordingly, we believe that Florida Statute § 339.175 (2)(b) requires that UF be provided voting membership on the MTPO.

May 5, 2003

Re: MTPO Voting Membership

Page 3

We appreciate your consideration of this matter. If I can provide you any further information, please do not hesitate to contact me.

Sincerely,

David L. Kian

Associate General Counsel

DLK/zlf

CC: John Ed Poppell, Vice President for Finance & Administration



ALACHUA COUNTY OFFICE OF THE COUNTY ATTORNEY

P.O. Box 2877 • Gainesville, Florida 32602-2877 Tel. (352) 374-5218 • Fax (352) 374-5216 • Suncom 651-5218 Home Page: www.co.alachua.fl.us David W. Wagner, County Attorney

Board of County Commissioners

TO:

Opinions Branch, Attorney General's Office

FROM:

David W. Wagner W Wagner County Attorney

DATE:

May 6, 2003

SUBJECT:

MTPO Membership University of Florida/Board of Trustees

ISSUE

Whether Florida Statute § 339.175(2)(b) (2002) authorizes the University of Florida's (UF) voting membership on the Metropolitan Transportation Planning Organization for the Gainesville Urbanized Area (MTPO) in light of the functions the UF performs pursuant to Florida Statutes §§ 1001.74(35), 1006.66, and 1013.30 (2002).

BRIEF ANSWER

Although Florida law does not clearly address this issue, it appears that an agency that is created to perform the transportation functions encompassed within the MPO statute must perform functions that serve the mobility needs of all persons within the MPO boundary.

DISCUSSION

The analysis of the voting membership of the Metropolitan Planning Organization (MPO) statute should be based on the purpose to be served by creating an MPO. The introduction to Section 339.175, Florida Statutes, provides that:

- The intent of the legislature is to encourage and promote... . development of surface transportation systems that will serve the mobility needs of people and freight within and through urbanized areas . . . (Emphasis added.)
- b) The MTPO, in cooperation with State and public transit operators, will develop integrated transportation plans and programs for metropolitan areas. (Emphasis added.)

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Florida Statute § 339.175(2) provides voting membership requirements for an MPTO. Subsection (2) reads as follows:

In metropolitan areas in which authorities or other agencies have been or may be created by law to perform transportation functions that are not under the jurisdiction of a general purpose local government represented on the M.P.O., they shall be provided voting membership on the M.P.O. In all other M.P.O.'s where transportation authorities or agencies are to be represented by elected officials from general purpose local governments, the M.P.O. shall establish a process by which the collective interests of such authorities or other agencies are expressed and conveyed. (Emphasis added.)

Subsection (35) Florida Statute § 1001.74 enunciates the powers and duties of university boards of trustees reads: "Each board of trustees may govern traffic on the grounds of that campus pursuant to s. 1006.66."

Florida Statute § 1006.66 provides for regulation of traffic at universities. Pertinent portions include:

Subsection (2) "Each university board of trustees shall adopt rules that govern traffic on the grounds of the university" . . . ; and

Subsection (5) "Each university is authorized to approve the establishment of a university traffic authority to hear violations of traffic rules. . . ."

Florida Statute § 1013.30 contains provisions for a university campus master plan and campus development agreement. This section is a "growth management provision" that recognizes the "unique relationship between university campuses and the local governments," and that "universities should be considered as vital public facilities of the state and local governments." Pertinent portions include:¹

Subsection (3) "Each university board of trustees shall prepare and adopt a campus master plan for the university. The master plan must identify general land uses and address the need for and plans for provision of roads, parking, public transportation The transportation element must address reasonable transportation demand management techniques to minimize offsite impacts where possible."

Subsection (11) "At a minimum, each campus development agreement: . . .

¹Subsection (5) provides that a campus master plan must not be in conflict with the comprehensive plan

Memo to AGO May 6, 2003 Page 3

(c) Must address public facilities and services including roads . . . and public transportation."

I could find no statutory provisions that define "an agency created by law to perform transportation functions that are not under the jurisdiction of a general purpose local government represented on the MPO." While it is true that the University of Florida has the authority to adopt and implement a campus master plan, regulate traffic on University grounds, and exercise plenary authority over University property, the University of Florida does not have authority to plan for and construct transportation facilities in areas other than on University-controlled and State-owned property. The University of Florida, pursuant to the Campus Master Planning statute (FS § 1013.30, formerly FS § 240.155) contributes funds to provide off-campus improvements to mitigation the impact of on-campus development.

The primary function of the University of Florida is to provide a post-secondary school education to its students. The University of Florida performs that function by operating a large university campus, including controlling traffic on the campus. It does not appear that the University of Florida was established solely or even primarily to perform transportation functions.

My review of the legislative history of Section §339.175, Florida Statutes produced no information that was helpful in interpreting the voting provisions in this section.

DWW:eeh

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STATE OF FLORIDA

CHARLIE CRIST ATTORNEY GENERAL

June 25, 2003

03-31

Mr. David W. Wagner Alachua County Attorney Post Office Box 2877 Gainesville, Florida 32602-2877

Dear Mr. Wagner:

You have been directed by the Metropolitan Transportation Planning Organization for the Gainesville Urbanized Area to request my opinion on substantially the following question:

Does section 339.175(2)(b), Florida Statutes, authorize the Board of Trustees of the University of Florida to appoint a voting member to the Metropolitan Transportation Planning Organization (MTPO) for the Gainesville Urbanized Area?

Section 339.175, Florida Statutes, provides the intent of the Legislature to encourage and promote the development of transportation systems "that will serve the mobility needs of people and freight within and through urbanized areas of this state while minimizing transportation-related fuel consumption and air pollution." To accomplish this objective, the statute states that metropolitan planning organizations shall

develop, in cooperation with the state and public transit operators, transportation plans and programs for metropolitan areas. The plans and programs for each metropolitan area must provide for the development and integrated management and operation of transportation systems and facilities, including pedestrian walkways and bicycle transportation facilities that will function as an intermodal transportation system for the metropolitan area The process for developing such plans and programs shall provide for consideration of all modes of transportation and shall be continuing, cooperative, and comprehensive, to the degree appropriate, based on the complexity of the transportation problems to be addressed.²

Mr. David W. Wagner Page Two 03-31

The authority and responsibility of a metropolitan transportation planning organization (MTPO) or a metropolitan planning organization (MPO) is to "manage a continuing, cooperative, and comprehensive transportation planning process that ... results in the development of plans and programs which are consistent ... with the approved local government comprehensive plans of the units of local government the boundaries of which are within the metropolitan area of the M.P.O." The Legislature recognizes MPOs as "the forum for cooperative decision making by officials of the affected governmental entities in the development of the plans and programs required by [section 339.175, Florida Statutes]. Each MPO shall be "involved in the planning and programming of transportation facilities, including, but not limited to, airports, intercity and high-speed rail lines, seaports, and intermodal facilities, to the extent permitted by state or federal law."

The voting membership of an MPO or MTPO is prescribed by section 339.175(2), Florida Statutes:

The voting membership of an M.P.O. shall consist of not fewer than 5 or more than 19 apportioned members, the exact number to be determined on an equitable geographic-population ratio basis by the Governor, based on an agreement among the affected units of general-purpose local government as required by federal rules and regulations.⁵

Thus, general-purpose local governments supply representatives to the MPO. As required by this section:

All voting members shall be elected officials of general-purpose governments, except that an M.P.O. may include, as part of its apportioned voting members, a member of a statutorily authorized planning board, an official of an agency that operates or administers a major mode of transportation, or an official of the Florida Space Authority.⁶

You have specifically inquired whether section 339.175(2)(b), Florida Statutes, authorizes the Board of Trustees of the University of Florida to appoint a voting member to the MTPO. Subparagraph (2)(b) provides in part:

In metropolitan areas in which authorities or other agencies have been or may be created by law to perform transportation functions that are not under the jurisdiction of a general purpose local government represented on the M.P.O., they shall be provided voting membership on the M.P.O.

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Mr. David W. Wagner Page Three

Part IV, Chapter 1001, Florida Statutes, provides a system of governance for the state universities and authorizes the creation of university boards of trustees for each of Florida's public universities. Each board of trustees is declared to be a public body corporate with all the attendant powers of a corporation. The university boards of trustees are public instrumentalities created to perform an essential public function.

Pursuant to section 1001.74(1), Florida Statutes, the university boards of trustees are "responsible for cost-effective policy decisions appropriate to the university's mission, the implementation and maintenance of high quality education programs within law and rules of the State Board of Education, the measurement of performance, the reporting of information, and the provision of input regarding state policy, budgeting, and education standards." Each board of trustees has the authority to govern its university in a fashion that will "provide proper governance and improvement of the University[.]" While state university boards of trustees do have certain traffic-related duties and responsibilities—for example, section 1001.74(35), Florida Statutes, includes the power to govern traffic on university campuses—I cannot conclude that they have been "created by law to perform transportation functions[.]" Rather, any such transportation-related duties appear to be tangential to their duties as university education administrators.

Therefore, it is my opinion that section 339.175(2)(b), Florida Statutes, does not provide authorization for the Board of Trustees of the University of Florida to appoint a voting member to the Metropolitan Transportation Planning Organization for the Gainesville Urbanized Area. However, I would note that section 339.175, Florida Statutes, provides for the participation of representatives of local bodies that may have transportation-related duties, responsibilities, and concerns in the activities of the MPO without acting as voting members. Section 339.175(3)(a), Florida Statutes, specifically recognizes that "[n]onvoting advisers may be appointed by the M.P.O. as deemed necessary."

Sincere

Charlie Crist Attorney General

CC/tgh

03-31

Mr. David W. Wagner Page Four

- ¹ Section 339.175, Fla. Stat.
- ² Section 339.175, Fla. Stat.
- ³ Section 339.175(4), Fla. Stat.
- ⁴ Section 339.175(5), Fla. Stat.
- ⁵ Section 339.175(2)(a), Fla. Stat.
- ⁶ Ibid.
- ⁷ Section 1001.71(1), Fla. Stat.
- ⁶ Section 1001.72(1), Fla. Stat.
- 9 Section 1001.72(3), Fla. Stat.
- 10 Section 1001.74(1), Fla. Stat.
- 11 Section 1001.74(2), Fla. Stat.
- And see, s. 339.175(5)(d), Fla. Stat., authorizing an MPO to appoint a technical advisory committee made up of professionals from many transportation-related disciplines to advise the MPO; s. 339.175(5)(e), Fla. Stat., authorizing appointment of a citizens' advisory committee to include those "with an interest in the development of an efficient, safe, and cost-effective transportation system"; and s. 339.175(7)(e), Fla. Stat., which requires MPOs to provide "representatives of users of public transit, and other interested parties" with reasonable notice of and an opportunity to comment on any proposed transportation improvement program.

APPENDIX F

LOCAL GOVERNMENT RESOLUTIONS

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RESOLUTION NO. 030498

PASSED October 27, 2003

A RESOLUTION ENDORSING A REVISED PLANNING AREA BOUNDARY AND THE 2003 MEMBERSHIP APPORTIONMENT PLAN OF THE METROPOLITAN TRANSPORTATION PLANNING ORGANIZATION (MTPO) FOR THE GAINESVILLE URBANIZED AREA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE

WHEREAS, the Metropolitan Transportation Planning Organization ("MTPO") is responsible for conducting the urbanized area transportation planning process as required by Sections 134 and 450 of Title 23, and Chapter 53 of Title 49, of the United States Code; and Chapter 339 of the Florida Statutes; and

WHEREAS, Section 339.175 of the Florida Statutes prescribes the membership of the MTPO, including the authority of the Governor to apportion membership based on agreement with local governments, geographic location and equitable population distribution; and

WHEREAS, the Metropolitan Transportation Planning Organization will petition the Governor to maintain the existing MTPO membership for the City of Gainesville.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COMMISSION OF THE CITY OF GAINESVILLE, FLORIDA:

Section 1. The City of Gainesville endorses the Metropolitan Transportation Planning Organization (MTPO) 2003 Membership Apportionment Plan for the Gainesville Urbanized Area, including the revised planning area boundary, which will be submitted to the Governor by November 30, 2003. Said plan is attached hereto as Exhibit I, said revised planning area is depicted on the map attached hereto as Exhibit II, and both are made a part hereof.

Section 2. This resolution shall take effect immediately upon its final passage.

PASSED and ADOPTED this **27th** day of **October** , 2003.

Thomas D. Bussing

Mayor

ATTEST:

APPROVED AS TO FORMAND LEGALITY:

Kuit Lanvon

Clerk of the Commission

F-3 Marion J. Radson

ty Attorney OCT 2 8 200

EXHIBIT I

Metropolitan Transportation Planning Organization for the Gainesville Urbanized Area 2003 Membership Apportionment Plan

The Metropolitan Transportation Planning Organization (MTPO) voting membership shall include the Mayor and the remaining six (6) City Commissioners representing the City of Gainesville and all five (5) County Commissioners representing Alachua County. In addition, the MTPO shall also include three (3) non-voting representatives from the Florida Department of Transportation, the University of Florida, and an elected official selected by the Alachua County League of Cities. The voting procedure shall remain as specified in the existing MTPO by-laws:

"The concurring vote of a majority of the voting members present, including at least a majority of those members representing both the City and County Commission, shall be necessary in order to adopt any measure to decide any question."

Adopted by the MTPO on August 14, 2003.

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RESOLUTION 03- 112

A RESOLUTION OF THE BOARD OF COUNTY COMMISSIONERS OF ALACHUA COUNTY, FLORIDA, OPPOSING ENDORSING THE 2003 REAPPORTIONMENT PLAN OF THE METROPOLITAN TRANSPORTATION PLANNING ORGANIZATION FOR THE GAINESVILLE URBANIZED AREA; PROVIDING AN EFFECTIVE DATE.

WHEREAS, the Metropolitan Transportation Planning Organization (MTPO) for the Gainesville Urbanized Area is responsible for conducting urbanized area transportation planning process as required by Sections 134 and 450 of Title 23, and Section 613 of Title 49, United States Code; and Chapters 337 and 339, Florida Statutes; and

WHEREAS, Section 339.175, Florida Statutes, prescribes the membership of the metropolitan planning organization, including the authority of the Governor to apportion membership based on agreement with local governments, geographic location, and equitable population distribution; and

WHEREAS, the MTPO will petition the Governor to modify the existing membership for the Alachua County/Gainesville Urbanized Area metropolitan planning organization; and NOW THEREFORE, BE IT RESOLVED:

1. That Alachua County, Florida, endorses the 2003 Reapportionment Plan of the MTPO for the Gainesville Urbanized Area that will be submitted to the Governor, which plan recommends that the MTPO membership consist of twelve (12) voting members [five (5) county commissioners and seven (7) City of Gainesville commissioners] and three (3) non-voting members representing the Florida Department of Transportation, the University of Florida, and the Alachua County League of Cities.

2. That this resolution shall take effect immediately upon its adoption.

special DULY ADOPTED in xognizer session, this _____ 21st__ day of October, 2003.

ALACHUA COUNTY, FLORIDA

By:_

Rodney J. Long

Board of County Commissioners

APPROYED AS TO FORM:

J. K. Buddy Irby, Clerk

ATTEST:

(SEAL)

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NORTH CENTRAL FLORIDA REGIONAL PLANNING COUNCIL TRANSPORTATION PLANNING STAFF

Charles F. Justice, AICP, Executive Director

Marlie Sanderson, AICP, Director of Transportation Planning*

Lynn Franson-Godfrey, AICP, Senior Planner

Thomas Hill, Senior Planner

Michael Escalante, AICP, Principal Planner

* Primary Responsibility

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