

NORTH CENTRAL FLORIDA REGIONAL PLANNING COUNCIL  
FULL COUNCIL  
MINUTES

Quality Inn and Conference Center  
Lake City, Florida

October 27, 2005  
7:30 p.m.

MEMBERS PRESENT

Rick Bryant, City of Gainesville  
**Louie Davis, City of Waldo**  
Paula DeLaney, Alachua County  
**David Dodge, Bradford County**  
Jack Donovan, City of Gainesville  
**Steve Futch, City of Starke**  
John Glanzer, City of Newberry  
Sandra Haas, Suwannee County  
**Randy Hatch, Suwannee County**  
**John Hersey, Bradford County**  
**Charles Maultsby, Taylor County**  
**Garth Nobles, Jr., City of Live Oak**  
Malcolm Page, Taylor County  
James Painter, Alachua County  
**Lee Pinkoson, Alachua County**  
Tracy Reeves, Madison County  
Andrew Smith, Union County  
**Lorene Thomas, Dixie County**

Chuck Chestnut, City of Gainesville  
Martha Butler, Hamilton County  
**John Carlson, Alachua County**  
Melaine "Red" Clyatt, Union County  
Gib Coerper, City of Alachua  
Gordon Dasher, Gilchrist County  
**Dixie Donovan, Columbia County**  
John Driggers, Dixie County  
**Roy Ellis, Madison County**  
Kirk Eppenstein, City of High Springs  
**Gail Garrard, Lafayette County**  
Mitchell Gentry, Gilchrist County  
Matthew Hawkins, City of Jasper  
Emily Weed Ketring, City of Perry  
Rodney Long, Alachua County  
Roselyn Mattingly, Alachua County  
Heather Neill, Lafayette County  
Gerald O'Neil, Alachua County  
**Myra Valentine, City of Madison**  
**Lewis Vaughn, Hamilton County**

STAFF PRESENT

Robin Barnes  
Steve Dopp  
Charles Justice  
Scott Koons  
Carol Laine

GUESTS PRESENT

Rep. Ed Jennings, Jr.  
Ed Jennings, Sr.  
Ray Kirkland  
Eddie Martin  
Edd Sadler  
Brandon Stubbs, City of Lake City  
Jon Wershow

EX-OFFICIO MEMBERS PRESENT

Bill Henderson, representing James Bennett,  
Florida Department of Transportation

**Board Members names are bolded**

MEMBERS ABSENT

Chairman Maultsby called the meeting to order at 7:41 p.m., noting that there was not a quorum of the Council. He stated that there was a quorum of the Board of Directors and he announced that, due to the changes made to the organization policy, all Council members were able to vote.

Chairman Maultsby asked that Item V.B., Clearinghouse Item #3, City of Newberry Comprehensive Plan Draft Amendments (DCA No. 05-1) be added to the agenda.

**ACTION: Mayor Futch made the motion, with a second by Commissioner Hersey, to add Item V.B, Clearinghouse Item #3, City of Newberry Comprehensive Plan Draft Amendments (DCA No. 05-1), to the agenda. The motion carried unanimously.**

I. APPROVAL OF MINUTES - September 22, 2005

Chairman Maultsby asked that the minutes of the September 22, 2005 meeting be approved as written.

**ACTION: Mr. Painter made the motion, with a second by Mr. Dodge, to approve the minutes of the September 22, 2005, meeting as written. The motion carried unanimously.**

II. CONSENT AGENDA

A. Amendment to CDBG Administrative Assistance Agreement - Lake City

B. Lease of Mailing System (Including Postage Meter) - 48 Months

C. Transportation Disadvantaged Program

1. Community Transportation Coordinator Annual Performance Evaluations

2. Transportation Disadvantaged Board Membership Certifications

Chairman Maultsby asked if there were questions regarding the items listed on the Consent Agenda, and requested that these items be approved.

**ACTION: Commissioner Hatch made the motion, with a second by Mr. Smith, to approve the items listed on the Consent Agenda. The motion carried unanimously.**

III. CHAIRMAN'S REPORT - Transportation Disadvantaged Program Resolution of Appreciation

Chairman Maultsby asked that a Resolution of Appreciation for past services as a member of Lafayette County's Transportation Disadvantaged Coordinating Board be approved for Ms. Mary Frances Vestal, who served as a Citizen Advocate - User Representative.

**ACTION: Mayor Futch made the motion, with a second by Commissioner Page, to approve the Resolution of Appreciation for Ms. Mary Frances Vestal. The motion carried unanimously.**

IV. PRESENTATION OF FLORIDA REGIONAL COUNCILS ASSOCIATION LEGISLATIVE AWARD TO REPRESENTATIVE ED JENNINGS, JR.

Mr. Justice presented Representative Ed Jennings, Jr., with an award of appreciation from the Florida Regional Councils Association, for his support of regional planning councils.

Representative Jennings then spoke to Council members and stated that he plans to continue his efforts in increasing appropriations for the north central Florida region. Representative Jennings then answered questions and concerns raised by members.

Mr. Justice also introduced and welcomed Mr. Ed Jennings, Sr. to the Council meeting. Mr. Jennings previously served as a Council member from the City of Gainesville for approximately five years.

V. COMMITTEE REPORTS

A. Executive Committee

1. Amendment to Agreement with Florida Department of Community Affairs (DCA)

Mr. Justice stated the growth management law approved by the Legislature last year provides for the use of a Fiscal Impact Analysis Model (FIAM) be used by local governments in their growth management programs on a statewide basis by December 2006. He stated that regional planning councils will be the primary means of delivering the FIAM model and training to local government staff and will provide ongoing support for local use of the model. Mr. Justice added that DCA will provide training for the Regional Planning Council FIAM specialists. He stated that the Executive Committee is recommending that the Council enter into a subagreement with the Tampa Bay Regional Planning Council

in the amount of approximately \$59,000 to deliver the FIAM model to be used by local government staff in their growth management programs, train local government staff in the operation of the model and provide ongoing support in the use of the model.

**ACTION:** Commissioner Donovan made the motion, with a second by Mr. Dodge, to enter into a subagreement with the Tampa Bay Regional Planning Council in the amount of approximately \$59,000 to deliver the FIAM model to be used by local government staff in their growth management programs, train local government staff in the operation of the model and provide ongoing support in the use of the model. The motion carried unanimously.

2. School Facilities Interlocal Agreement Update Assistance Agreements

Mr. Justice stated that the Executive Committee recommended that the Council enter into technical assistance service agreements with the Florida Department of Community Affairs (DCA) to assist the school boards, counties and municipalities in Bradford, Columbia, Dixie, Gilchrist, Hamilton, Lafayette, Madison, Suwannee, Taylor and Union Counties on a fixed fee basis to provide assistance with updating the school facilities interlocal agreements as required by Senate Bill 360.

**ACTION:** Commissioner Page made the motion, with a second by Mayor Davis, that the Council enter into technical assistance service agreements with DCA to assist school boards, counties and municipalities in Bradford, Columbia, Dixie, Gilchrist, Hamilton, Lafayette, Madison Suwannee, Taylor and Union Counties on a fixed fee basis to provide assistance with updating the school facilities interlocal agreements as required by Senate Bill 360. The motion carried unanimously.

B. Clearinghouse Committee

Local Government Comprehensive Plan Amendments

Ms. Sandra Haas, Clearinghouse Committee Chair, reported that the Clearinghouse Committee met on October 17, 2005 and reviewed one item on behalf of the Council as per Clearinghouse Committee procedures for local government comprehensive plan amendments with response deadlines prior to the next regularly-scheduled Council meeting. The reviewed item was:

#100 - Madison County Comprehensive Plan Draft Amendments (DCA No. 05-1)

She reported that a copy of the Committee report and finding for this item was included in the packet mailed to each Council member.

Ms. Haas also reported that the Clearinghouse Committee met earlier in the evening and reviewed the following three local government comprehensive plan amendments which require Council action.

#1 - Town of Lee Comprehensive Plan Draft Amendment (DCA No. 05-1)

#2 - City of Lake City Comprehensive Plan Draft Amendment (DCA No. 05-2)

#3 - City of Newberry Comprehensive Plan Draft Amendments (DCA No. 05-1)

Ms. Haas stated that, with regards to item #1, Town of Lee Comprehensive Plan Draft Amendment, the Committee finds that the amendment does not adversely affect natural resources of regional significance, regional facilities, or adjacent local governments. Furthermore, the Committee does not recommend the preparation of an Objections, Recommendations, and Comments report for the item. Finally, the Committee finds that the Town of Lee Comprehensive Plan, if amended as proposed, will remain consistent with the regional plan and the Clearinghouse Committee recommended forwarding the finding to the Town of Lee and the Florida Department of Community Affairs as regional comment.

**ACTION: Ms. Haas made the motion, with a second by Commissioner Delaney, to approve the Clearinghouse Committee recommendation. The motion carried unanimously.**

Ms. Haas stated that, with regards to item #2, City of Lake City Comprehensive Plan Draft Amendment, the Committee recommended forwarding one objection noting that adverse impacts are anticipated to occur to a segment of the regional road network as a result of the proposed amendment. Furthermore, the Committee recommended forwarding a recommendation that the City reevaluate the transportation impacts of the proposed amendment on the affected segments of U.S. Highway 90 and, should the analysis identify adverse impacts, the City amend their Comprehensive Plan in a manner which does not create adverse impacts to the regional road network and that the Clearinghouse Committee recommended the preparation of an Objections, Recommendations, and Comments report to address the Objection and Recommendation.

Ms. Haas further stated that the Clearinghouse Committee further recommended forwarding a finding stating that, while the City Comprehensive Plan, if amended as proposed, will be inconsistent with Regional Plan Goal 5.1 and Regional Plan Policy 5.1.9, the inconsistency is not enough to find the City plan as a whole inconsistent with the regional plan. Therefore, the City plan will remain consistent with the regional plan should the City adopt the proposed amendment without further modification. Ms. Haas reported that the Clearinghouse Committee

recommended forwarding these findings to the City of Lake City and the Florida Department of Community Affairs as regional comment.

**ACTION: Ms. Haas made the motion, with a second by Commissioner Delaney, to approve the Clearinghouse Committee recommendation. The motion carried unanimously.**

Ms. Haas stated that, concerning item #3, City of Newberry Comprehensive Plan Draft Amendment, the Clearinghouse Committee recommended forwarding one Objection and Recommendation on City item CPA 05-2 as well as two Objections and Recommendations on City item CPA 05-4.

Ms. Haas reported that, for City item CPA 05-2, the Committee recommended forwarding an objection noting that the item is anticipated to have adverse impacts to several segments of the regional road network. The Clearinghouse Committee recommended the City revise its trip distribution analysis to incorporate the maximum number of trips which can be generated as a result of the item and should the analysis result in adverse impacts segments of the regional road network, the City should amend its plan in a manner which does not result in adverse impacts to these road segments. Alternatively, the Clearinghouse Committee recommended that the City not adopt item CPA 05-2.

Ms. Haas reported that, for City item CPA 05-4, the Committee recommended forwarding two Objections and Recommendations. The first objection notes that the Florida Department of Transportation has not agreed to lower the level of service standard for State Road 26, and, therefore, no assurance is provided that the City's proposed long-term concurrency management system will correct existing deficiencies or sets priorities for addressing backlogged facilities as required by Florida Statutes. The Clearinghouse Committee recommended that the City not adopt item CPA 05-4 until the Department has agreed to lower the minimum level of service standard for the applicable segment of State Road 26 and agrees that the City's proposed long-term concurrency management system is designed to correct existing deficiencies and sets priorities for addressing backlogged facilities. Alternatively, the Clearinghouse Committee recommended that the City not adopt item CPA 05-4.

Ms. Haas reported that the second objection notes that the City is not proposing a financially feasible long-term schedule of capital improvements as required by Florida Statutes. Without a financially feasible long-term schedule of capital improvements, the City Plan does not assure that State Road 26 will operate at the current service standard after year 2020, as is required by Florida Statutes. The Clearinghouse Committee recommends that the City include a financially feasible long-term schedule of capital improvements. Alternatively, the Clearinghouse Committee recommended that the City not adopt item CPA 05-4.

Ms. Haas further reported that the Clearinghouse Committee recommended the preparation of an Objections, Recommendations, and Comments report to address the Objections and Recommendations.

The Committee further recommended forwarding a finding stating that the City Comprehensive Plan, if amended as proposed by City items CPA 05-1, CPA 05-3, and CPA 05-5 will remain consistent with the regional plan. However, the City Comprehensive Plan, if amended as proposed by City items CPA 05-2 and CPA 05-4, will be inconsistent with Regional Plan Goal 5.1 and Regional Plan Policies 5.1.8 and 5.1.9. Nevertheless, this inconsistency is not enough to find the City plan as a whole inconsistent with the regional plan. Therefore, the City plan will remain consistent with the regional plan should the City adopt the proposed amendments without further modification. Ms. Haas reported that the Clearinghouse Committee recommended forwarding these findings to the City of Newberry and the Florida Department of Community Affairs as regional comment.

**ACTION: Ms. Haas made the motion, with a second by Mayor Futch, to approve the Committee recommendation. The motion carried unanimously.**

## VI. DIRECTOR'S REPORT

### A. Regional Boundaries Study Update

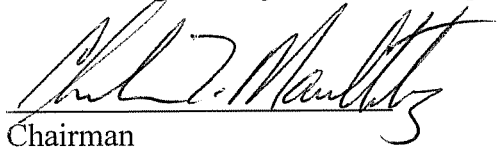
Mr. Justice reported that the House Committee on Growth Management met earlier in the month to discuss the regional boundaries study. He stated that the Office of Program Policy Analysis and Government Accountability (OPPAGA) will be meeting to complete their draft report by the end of November 2005. The final report is due to the Legislature and the Governor by January 15, 2006.

### B. The Century Commission for Sustainable Florida

Mr. Justice reviewed the mission statement developed by DCA for the Century Commission for Sustainable Florida. Mr. Justice stated that the Century Commission was created by the growth management legislation passed during the last legislative session. He added that Steve Siebert has been designated as the Commission's Executive Director.

Mr. Justice reported that Mr. Tony Marshall, Assistant Finance Director, will replace the Council's retiring Finance Director effective November 10, 2005.

The meeting was adjourned at 8:28 p.m.

  
Chairman

12/1/05  
Date