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# MEETING NOTICE

## REGIONAL PLANNING COMMITTEE

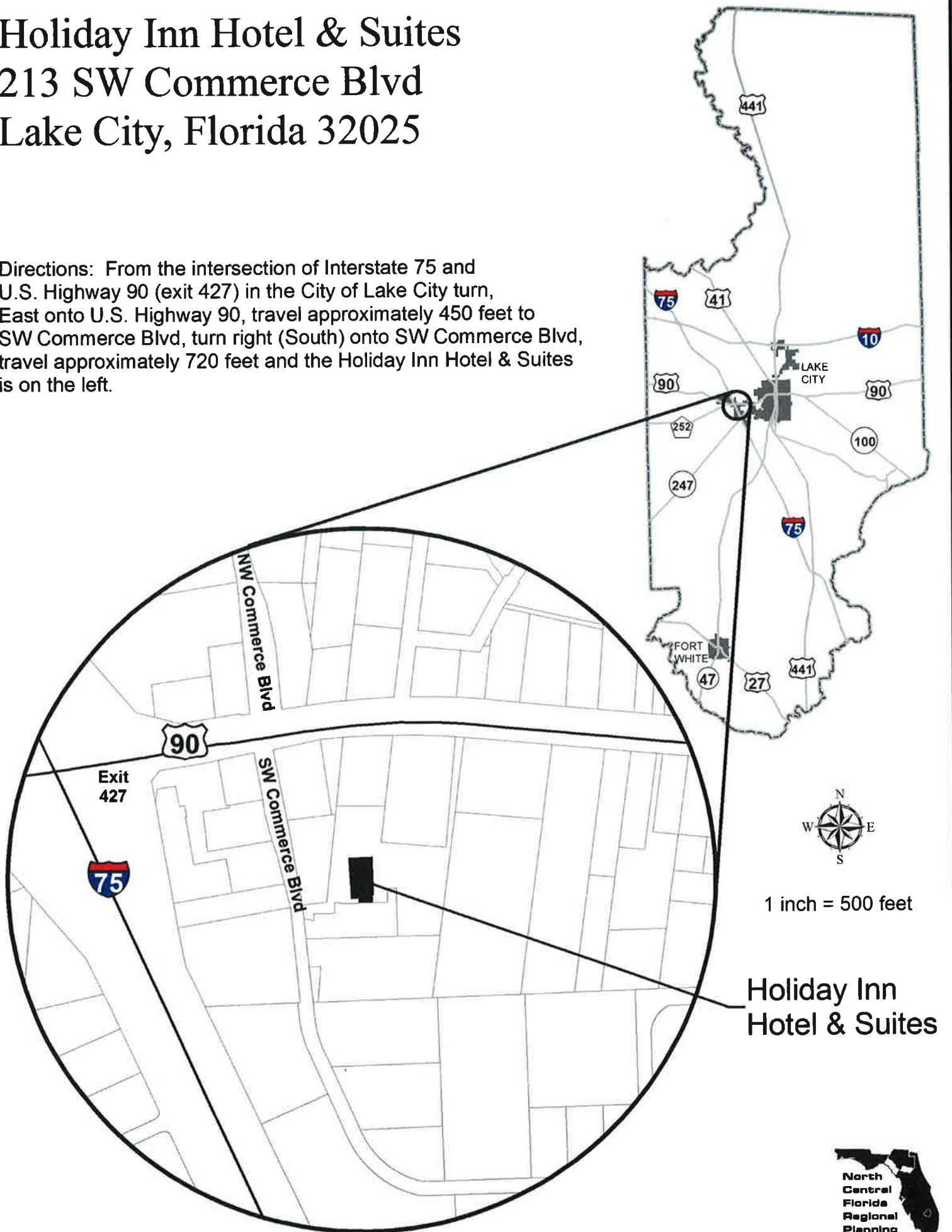
There will be a meeting of the Regional Planning Committee of the North Central Florida Regional Planning Council on **January 22, 2015**. The meeting will be held at the **Holiday Inn Hotel & Suites, 213 SW Commerce Boulevard, Lake City**, beginning at **6:30 p.m.**

(Location Map on Back)

# Holiday Inn Hotel & Suites

213 SW Commerce Blvd  
Lake City, Florida 32025

Directions: From the intersection of Interstate 75 and U.S. Highway 90 (exit 427) in the City of Lake City turn, East onto U.S. Highway 90, travel approximately 450 feet to SW Commerce Blvd, turn right (South) onto SW Commerce Blvd, travel approximately 720 feet and the Holiday Inn Hotel & Suites is on the left.



Holiday Inn  
Hotel & Suites





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## AGENDA

### REGIONAL PLANNING COMMITTEE

Holiday Inn Hotel & Suites  
Lake City, Florida

January 22, 2015  
6:30 p.m.

	<b><u>PAGE NO.</u></b>
I. APPROVAL OF THE JULY 28, 2011 MEETING MINUTES	<b>5</b>
II. REVIEW SCHEDULE FOR EVALUATION AND APPRAISAL REPORT	<b>7</b>
III. EVALUATION AND APPRAISAL REPORT PROCESS AND REQUIREMENTS	<b>9</b>
IV. OVERVIEW OF STRATEGIC REGIONAL POLICY PLAN	<b>13</b>

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Dedicated to improving the quality of life of the Region's citizens,  
by coordinating growth management, protecting regional resources,  
promoting economic development and providing technical services to local governments.



NORTH CENTRAL FLORIDA REGIONAL PLANNING COUNCIL

REGIONAL PLANNING COMMITTEE

MINUTES

Holiday Inn Hotel & Suites  
Lake City, Florida

July 28, 2011  
5:00 p.m.

MEMBERS PRESENT

MEMBERS ABSENT

Stephen Bailey  
Thomas Collett  
Donnie Hamlin  
Charles Maulsby, Vice-Chair  
Garth Nobles, Jr., Chair  
Randy Wells  
Steven Witt

Lee Pinkoson

STAFF PRESENT

Steven Dopp

Chair Nobles called the meeting to order at 5:03 p.m.

I. APPROVAL OF THE JUNE 30, 2011 MEETING MINUTES

**ACTION:** It was moved by Commissioner Bailey and seconded by Mr. Maulsby to approve the June 30, 2011 Committee minutes as circulated.

**The motion carried unanimously.**

III. RECOMMENDED PUBLIC HEARING-PROPOSED REVISIONS TO THE PROPOSED EVALUATION AND APPRAISAL REPORT-BASED AMENDMENTS TO THE NORTH CENTRAL FLORIDA STRATEGIC REGIONAL POLICY PLAN

Mr. Dopp stated that, as noted at the last Committee meeting, Council staff is recommending modifications to the Introduction, the Affordable Housing Element, the Regional Significant Facilities and Resources section, the Coordination Outline section, and the Glossary due to recent changes to growth management laws. Mr. Dopp noted that the proposed modifications delete references to Rule 9J-5, Florida Administrative Code, as well as various provisions in Florida Statutes which have been repealed. He further stated that none of the proposed modifications result in any change to the policy direction of the regional plan.

**ACTION:** It was moved by Mr. Collett and seconded by Mr. Maultsby to approve the proposed modifications to the Introduction, the Affordable Housing Element, the Regional Significant Facilities and Resources section, the Coordination Outline section, and the Glossary.

**The motion passed unanimously.**

Mr. Dopp stated that Council staff is recommending modifications to the Regional Transportation Element due to the recent changes to growth management laws. Mr. Dopp further stated that additional guidance was received July 26, 2011 from the Florida Department of Community Affairs regarding the use of minimum transportation level of service standards in local government comprehensive plans. As a result of the guidance, Mr. Dopp noted that staff is recommending further modifications to the element. Mr. Dopp stated that the further modifications were to the Conditions and Trends statement as well as proposed Regional Goal 5.1 and its associated policies. Mr. Dopp summarized the proposed modifications to the Regional Transportation Element.

**ACTION:** It was moved by Commissioner Bailey and seconded by Commissioner Wells to approve the proposed modifications to the Regional Transportation Element.

**The motion passed unanimously.**

Mr. Dopp stated that the Committee had completed its review of the proposed amendments to the regional plan.

**ACTION:** It was moved by Mr. Collett and seconded by Mr. Maultsby to recommend approval of the entire Evaluation and Appraisal Report-based proposed amendments to regional plan and that the Council set a date for a public hearing to consider adoption of the proposed amendments.

**The motion passed unanimously.**

The meeting adjourned at 5:45 p.m.

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Randy Wells, Chair

1/22/2015  
Date



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DATE: January 15, 2015  
TO: Regional Planning Committee  
FROM: Steven Dopp, Senior Planner  
SUBJECT: North Central Florida Strategic Regional Policy Plan  
Evaluation and Appraisal Report - Proposed Review Schedule

In a manner similar to the process required by local governments, every five years each regional planning council is required to perform an evaluation and appraisal of its regional plan. The due date for the North Central Florida Regional Planning Council Evaluation and Appraisal Report is January 1, 2016.

The purpose of an Evaluation and Appraisal Report is to evaluate the progress of the regional plan at achieving its goals and in implementing its policies. The Evaluation and Appraisal Report should identify those areas of the plan in need of revision based upon new information, new or changing State Comprehensive Plan policy or changing regional trends and conditions. The guidance for performing the Evaluation and Appraisal Report review is provided in Rule 27 E-5, Florida Administrative Code.

**The evaluation and appraisal process consists of two steps. The first step involves the preparation and adoption of the Evaluation and Appraisal Report. The second step involves the preparation of amendments, if applicable, to the regional plan. Such amendments are required by Rule 27 E-5, Florida Administrative Code, to occur within one year of the Evaluation and Appraisal Report due date.**

The Council's regional plan contains five strategic regional subject areas (Affordable Housing, Economic Development, Emergency Preparedness, Natural Resources of Regional Significance, and Regional Transportation), lists and maps of regionally significant resources and facilities, a coordination outline, as well as an appendix which contains the Council's dispute resolution rule, a glossary of terms, maps of natural resources of regional significance, and descriptions of listed species habitats. Staff will assist the Regional Planning Committee in its review the regional plan. Based upon the Committee's review, staff will assist the Committee in drafting the Evaluation and Appraisal Report for the Council to consider at its September 2015 meeting.

Most of the data contained in the regional plan is from the 2000 Census. Year 2010 Census information was largely unavailable for the last update to the regional plan. Consequently, proposed amendments to the regional plan will likely include updated tables reporting 2010 Census data. Other areas of change will likely reflect various changes to Florida Statutes which have occurred since October 2011, the adoption date of the current version of the regional plan.

It is recommended that the Regional Planning Committee meet monthly, on the same evening as regularly-scheduled Council meetings, to prepare the Evaluation and Appraisal Report. A proposed schedule of the Regional Planning Committee meeting is attached to this memorandum.

Attachment

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North Central Florida Strategic Regional Policy Plan  
Evaluation and Appraisal Report - Proposed Review Schedule

January 15, 2015

January 2015	Overview of the Evaluation and Appraisal Report Process and Adoption of Committee Review Schedule
February 2015	Affordable Housing
March 2015	Economic Development
April 2015	Emergency Preparedness
May 2015	Natural Resources of Regional Significance
June 2015	Regional Transportation
July 2015	Regionally Significant Facilities and Resources, Appendix, Executive Summary, Introduction Coordination Outline
August 2015	Committee approves Draft Evaluation and Appraisal Report and forwards to Council for consideration at September 2015 Council meeting.
September 2015	Council adopts Evaluation and Appraisal Report and forwards Report to Executive Office of the Governor, state agencies and local governments.



**Florida Administrative Code**

**27E-5.008 Evaluation and Modification of Plans.**

(1) Evaluation of plans. Each council shall prepare an evaluation report on its plan at least once every five years assessing the successes or failures of the plan and preparing necessary amendments, revisions, or updates to the plan. The evaluation reports shall primarily be based upon the region’s progress toward attainment of strategic regional policy plan goals using the indicators described in subsection 27E-5.004(6), F.A.C. The evaluation reports shall identify plan amendments which may be necessary as a result of changing regional conditions, changes to the State Comprehensive Plan, and other statutory changes. The evaluation reports may also recommend amendments to the State Comprehensive Plan and other statutes. The first evaluation reports shall be submitted on or before the following dates, and every five years thereafter:

Council:	Submission Date:
South Florida	March 1, 2000
Southwest Florida	March 15, 2000
Withlacoochee	June 1, 2000
Tampa Bay	August 1, 2000
Treasure Coast	September 1, 2000
East Central Florida	January 1, 2001
North Central Florida	January 1, 2001
Apalachee	February 1, 2001
West Florida	February 1, 2001
Northeast Florida	March 1, 2001
Central Florida	April 1, 2001

(2) Plan changes. All amendments, revisions, or updates to a plan or the maps required by paragraph 27E-5.004(3)(a), F.A.C., shall be adopted in the same manner as the original plan and shall be prepared as needed because of changes in the State Comprehensive Plan or law or as a result of modifications recommended in the evaluation conducted pursuant to subsection 27E-5.008(1), F.A.C.

*Rulemaking Authority 186.507(2) FS. Law Implemented 186.511 FS. History—New 7-6-94.*

Select Year: 2014 

## The 2014 Florida Statutes

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[Title XIII](#)[Chapter 186](#)[View Entire Chapter](#)

## PLANNING AND DEVELOPMENT

## STATE AND REGIONAL PLANNING

**186.508 Strategic regional policy plan adoption; consistency with state comprehensive plan.—**

(1) Each regional planning council shall submit to the Executive Office of the Governor its proposed strategic regional policy plan on a schedule established by the Executive Office of the Governor to coordinate implementation of the strategic regional policy plans with the evaluation and appraisal process required by s. [163.3191](#). The Executive Office of the Governor, or its designee, shall review the proposed strategic regional policy plan to ensure consistency with the adopted state comprehensive plan and shall, within 60 days, provide any recommended revisions. The Governor's recommended revisions shall be included in the plans in a comment section. However, nothing in this section precludes a regional planning council from adopting or rejecting any or all of the revisions as a part of its plan before the effective date of the plan. The rules adopting the strategic regional policy plan are not subject to rule challenge under s. [120.56\(2\)](#) or to drawout proceedings under s. [120.54\(3\)\(c\)2.](#), but, once adopted, are subject to an invalidity challenge under s. [120.56\(3\)](#) by substantially affected persons, including the Executive Office of the Governor. The rules shall be adopted by the regional planning councils, and become effective upon filing with the Department of State, notwithstanding the provisions of s. [120.54\(3\)\(e\)6.](#)

(2) If a local government within the jurisdiction of a regional planning council challenges a portion of the council's regional policy plan pursuant to s. [120.56](#), the applicable portion of that local government's comprehensive plan shall not be required to be consistent with the challenged portion of the regional policy plan until 12 months after the challenge has been resolved by an administrative law judge.

(3) All amendments to the adopted regional policy plan shall be subject to all challenges pursuant to chapter 120.

**History.**—s. 14, ch. 84-257; s. 23, ch. 85-55; s. 13, ch. 86-191; s. 101, ch. 91-282; s. 1, ch. 92-182; ss. 34, 38, ch. 93-206; s. 31, ch. 96-410; s. 14, ch. 97-79; s. 22, ch. 98-176; s. 14, ch. 2012-99.

Select Year: 2014 

## The 2014 Florida Statutes

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Title XI  
 COUNTY ORGANIZATION AND  
 INTERGOVERNMENTAL RELATIONS

Chapter 163  
 INTERGOVERNMENTAL  
 PROGRAMS

View Entire  
 Chapter

### **163.3184 Process for adoption of comprehensive plan or plan amendment.—**

(1) DEFINITIONS.—As used in this section, the term:

(a) “Affected person” includes the affected local government; persons owning property, residing, or owning or operating a business within the boundaries of the local government whose plan is the subject of the review; owners of real property abutting real property that is the subject of a proposed change to a future land use map; and adjoining local governments that can demonstrate that the plan or plan amendment will produce substantial impacts on the increased need for publicly funded infrastructure or substantial impacts on areas designated for protection or special treatment within their jurisdiction. Each person, other than an adjoining local government, in order to qualify under this definition, shall also have submitted oral or written comments, recommendations, or objections to the local government during the period of time beginning with the transmittal hearing for the plan or plan amendment and ending with the adoption of the plan or plan amendment.

(b) “In compliance” means consistent with the requirements of ss. [163.3177](#), [163.3178](#), [163.3180](#), [163.3191](#), [163.3245](#), and [163.3248](#), with the appropriate strategic regional policy plan, and with the principles for guiding development in designated areas of critical state concern and with part III of chapter 369, where applicable.

(c) “Reviewing agencies” means:

1. The state land planning agency;
2. The appropriate regional planning council;
3. The appropriate water management district;
4. The Department of Environmental Protection;
5. The Department of State;
6. The Department of Transportation;
7. In the case of plan amendments relating to public schools, the Department of Education;
8. In the case of plans or plan amendments that affect a military installation listed in s. [163.3175](#), the commanding officer of the affected military installation;
9. In the case of county plans and plan amendments, the Fish and Wildlife Conservation Commission and the Department of Agriculture and Consumer Services; and
10. In the case of municipal plans and plan amendments, the county in which the municipality is located.

(2) COMPREHENSIVE PLANS AND PLAN AMENDMENTS.—

(a) Plan amendments adopted by local governments shall follow the expedited state review process in subsection (3), except as set forth in paragraphs (b) and (c).

(b) Plan amendments that qualify as small-scale development amendments may follow the





North Central Florida  
Regional Planning Council



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## North Central Florida Strategic Regional Policy Plan

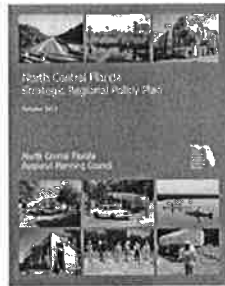
January 22, 2015



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### Overview

- What is a Strategic Regional Policy Plan?
- Regional Plan History
- How is it Used?
- Strategic Regional Subject Areas
- Summary



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### What is a Strategic Regional Policy Plan?

- A long-range guide for physical, economic, and social development of the region
- Focus on regional rather than local resources and facilities
- Strategic rather than comprehensive
- Must be consistent with and further the State Comprehensive Plan



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### North Central Florida Regional Plan History

- First Regional Plan adopted by the Council in 1979
- Comprehensive Regional Policy Plan adopted by the Council July 1, 1987
- North Central Florida Strategic Regional Policy Plan adopted by the Council May 23, 1996
- Amended August 28, 1997, February 27, 2003 and October 11, 2011



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### How is it Used?

- Basis for Regional Review of
  - Local Government Comprehensive Plans by the Council and by the State
  - Developments of Regional Impact
  - Federally Assisted Projects
  - Other Regional Comment Functions



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## Strategic Regional Subject Areas

- Affordable Housing
- Economic Development
- Emergency Preparedness
- Natural Resources of Regional Significance
- Regional Transportation



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## Strategic Regional Subject Areas

- Conditions and Trends
- Problems, Needs and Opportunities
- Regional Goals and Policies
- Regional Indicators



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## Affordable Housing

- Conditions and Trends
  - Over 50 percent of region's very-low income households spend more than 30 percent of income on housing
  - The region's wages increased at a rate less than the average mortgage increase



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## Affordable Housing

- Problems, Needs and Opportunities
  - Need to reduce percentage of low-income households who spend more than 30 percent of income on housing
  - Need to update Development of Regional Impact affordable housing analysis methodology



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## Affordable Housing

- Goals and Policies
  - Goal. To reduce the percentage of the region's very low-, low- and moderate-income households spending 30.0 percent or more of their annual household income on housing
  - Goal. To mitigate significant affordable housing impacts associated with Developments of Regional Impact



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## Economic Development

- Economic Development Subject Area Contains Council-adopted Comprehensive Economic Development Strategies



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## Economic Development

- Conditions and Trends
  - Few urban areas in region have excess water and sewer capacity. Not all of the region's urban areas have municipal water and sewer systems
  - Local resources are scarce - the combined taxable value of all north central Florida counties less than the average taxable value of a single Florida county



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## Economic Development

- Conditions and Trends
  - Most north central Florida counties are near or at 10 mil millage rate cap



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## Economic Development

- Problems, Needs and Opportunities
  - An opportunity for tourism development
  - Need for a skilled labor force
  - Need for additional infrastructure, particularly water and sanitary sewer
  - An opportunity for regional cooperation and facilities



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## Economic Development

- Goals and Policies
  - Goal. To diversify the economy of the region and thereby increase the level of employment opportunities and decrease out-migration of productive members of the labor force. This includes non-traditional job sectors and high-skill, high-wage job sectors



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## Economic Development

- Goals and Policies
  - Goal. To guide infrastructure to areas where needed, and where development would not strain already overloaded infrastructure
  - Goal. To encourage regional or multi-county cooperation wherever possible to avoid duplication and to lower costs



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## Emergency Preparedness

- Conditions and Trends
  - Planning for Coastal Storms
  - Riverine and Freshwater Flooding
  - Tornadoes
  - Regionally Significant Emergency Preparedness Facilities
  - Hazardous Materials Releases
  - Mutual Aid Agreements



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## Emergency Preparedness

- Problems, Needs & Opportunities
  - Need Weather Station Radio to Better Serve Suwannee County
  - Need a Weather Monitoring Buoy in Gulf of Mexico 10 to 50 miles Southwest of Steinhatchee
  - Need Emergency Warning Sirens in Some Coastal Communities



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## Emergency Preparedness

- Problems, Needs & Opportunities
  - Opportunity to Make Flood Hazard Insurance Available in all North Central Florida Local Governments
  - Need and Opportunity for Local Governments to Receive Assistance from Other Local Governments During Emergencies by Signing Statewide Mutual Aid Agreement



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## Natural Resources of Regional Significance

- What is a Natural Resource of Regional Significance?

"... a natural resource or system of interrelated natural resources, that due to its function, size, rarity, or endangerment retains or provides benefit of regional significance to the natural or human environment."  
(27E-5.002(4), Florida Administrative Code)



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## Natural Resources of Regional Significance

- Conditions and Trends
  - 213 natural resources of regional significance
  - Sizes range from 1 acre (a spring) to the entire region (Floridan Aquifer)
  - Classified as Coastal and Marine Resources, Groundwater Resources, Natural Systems, Planning and Resource Management Areas, and Surface Water Systems



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## Natural Resources of Regional Significance

- Conditions and Trends
  - No-drill buffer off Dixie and Taylor County coastline to extent of Big Bend Seagrass Beds
  - High Aquifer Recharge Area Maps in Alachua and Columbia Counties based on County-prepared aquifer vulnerability maps
  - Regional Ecological Greenway is a Natural Resource of Regional Significance



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## Coastal & Marine Resources



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## Groundwater Resources



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## Natural Systems



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## Planning & Management Areas



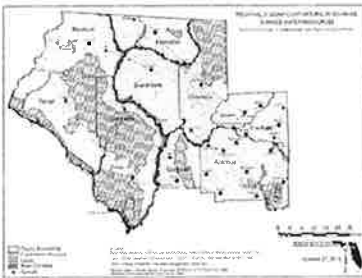
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## Planning & Management Areas



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## Surface Water Resources



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## Natural Resources of Regional Significance

- Problems, Needs and Opportunities
  - Need to preserve Big Bend coastal and marine resources
  - Need to maintain adequate groundwater supply for future generations
  - Need to ensure survival of native flora and fauna
  - Need to balance environmental concerns with needs of industry



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## Natural Resources of Regional Significance

- Goals and Policies
  - Goal. To use the natural resources of the region in sustainable manner, such as:
  - Policy. To encourage the use of low impact development techniques within Natural Resources of Regional Significance
  - Policy. To encourage the use of energy conservation design principles



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## Natural Resources of Regional Significance

- Goals and Policies
  - Policy. To discourage the transfer of water between water management districts until receiving jurisdiction has implemented all practicable water supply alternatives and conservation measures
  - Policy. To encourage cooperative efforts to develop local and regional water supplies within water management districts instead of transporting water across district boundaries, and use sources nearest the area of use whenever practicable



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## Natural Resources of Regional Significance

- Goals and Policies
  - Policy. To discourage transfer of groundwater and surfacewater across water management district boundaries where current and projected water needs of the transfer area cannot be met
  - Policy. To encourage water management districts to take into account minimum flows and levels of adjoining districts



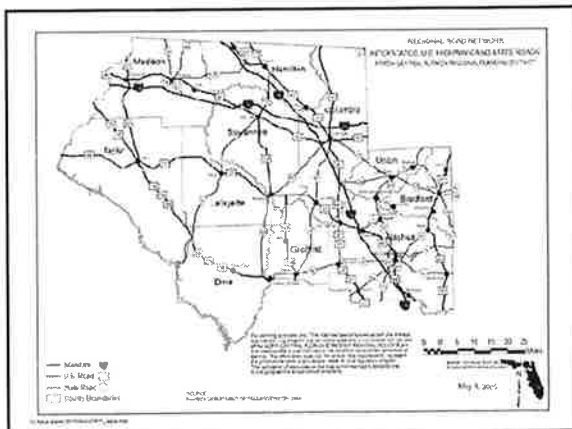
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## Regional Transportation

- Regional Transportation Facilities
  - Public Transit Service Providers
  - Regional Rail Lines
  - Gainesville Regional Airport
  - Regional Road Network



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## Regional Transportation

- Transportation Planning Best Practices
  - Enhance Road Network Connectivity
  - Promote Access Management Strategies
  - Develop Multi-Modal Transportation Systems



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## Summary

- A Long-Range Guide for the Development of the Region
- Focus is Regional Rather than Local
- Basis for Council review of all Activities, Including Local Government Comprehensive Plans



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## North Central Florida Strategic Regional Policy Plan

### For more information

- [www.ncfrpc.org](http://www.ncfrpc.org)  
(see Council Publications,  
Strategic Regional Policy Plan)
- Steven Dopp, [dopp@ncfrpc.org](mailto:dopp@ncfrpc.org)  
352-955-2200, ext. 109



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